COMPREHENSIVE ANNUAL
FINANCIAL REPORT
OF THE
CITY OF WAVERLY, IOWA
FOR THE FISCAL YEAR ENDED
JUNE 30, 2016

Prepared by the Finance Department Jenifer Mein, Finance Director

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December 27, 2016

Honorable Mayor and City Council City of Waverly Waverly, Iowa

We are pleased to provide you with the Comprehensive Annual Financial Report (CAFR) of the City of Waverly. This report is for the fiscal year ended June 30, 2016. The report is submitted each year as required by State Law, Chapter 11.6. The report is prepared according to U.S. generally accepted accounting principles (GAAP) for government as established by the Governmental Accounting Standards Board (GASB). It is audited by Williams & Company, P.C.

The City's Department of Finance prepared our report. Management of the city is responsible for the accuracy of the presented data and the completeness and fairness of presentation, including all disclosures. To the best of our knowledge and belief, the enclosed information is accurate in all material aspects and is presented in a manner designed to fairly present the financial position and results of operations of the city as measured by the financial activity of its various funds. All disclosures necessary to enable the reader to gain a complete understanding of the City of Waverly's financial activities have been included. Management of the city has established a comprehensive internal control framework that is designed both to protect the city's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the City of Waverly's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

GAAP require that management provide an introduction, overview and analysis to accompany the basic financial statement, in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is intended to complement MD&A, found immediately following the report of the City's independent auditors, and should be read in conjunction therewith. State statutes and the City Code require an annual audit by independent certified public accountants to provide reasonable assurance that the information in the CAFR can be relied upon. The auditors' report is included in the financial section of the report.

#### **PROFILE OF THE CITY OF WAVERLY**

The City of Waverly was incorporated in 1859 under the provisions of the Iowa State Legislature. It is located in Bremer County along the Cedar River in northeast Iowa, about 15 miles north of the Waterloo-Cedar Falls metropolitan area. Highways serving the area include State Highway 3 and U.S. Highway 218 that is connected to Interstate Highway 380, Avenue of the Saints. The U.S. Census Bureau reported 9,874 residents in 2010 which is a growth of 10% over the last ten years.

Policy-making and legislative authority in the City of Waverly are vested in a governing council. The City of Waverly operates under a Mayor-council form of government. One council member is elected from each of the City's five wards, and two are elected at-large. For continuity purposes the mayor and council members serve

four-year staggered terms with elections held every two years. The City Council makes policy decisions for the City through the enactment of ordinances, resolutions, and motions. The Council is also responsible for adopting the budget, appointing committees, and hiring the city administrator. The City administrator is responsible for implementing policy decisions of the City Council, overseeing the day-to-day management of the City, and hiring department directors. All departments and department directors report to the City Administrator, with the exception of the Library Director who is supervised by an appointed Board of Trustees.

#### **FINANCIAL INFORMATION**

The City of Waverly maintains an internal control structure designed to provide reasonable, but not absolute assurance that the assets of the city are protected from loss, theft, or fraud and that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles (GAAP). The requirement for reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

In addition, the City recognizes the importance of leadership from management in these controls. The City Council has adopted a personnel policy that provides guidance as to certain elements of the internal control structure. The employees are updated on changes to these ethics and personnel policies to stress that internal control is an important element of the public's trust. The City has incorporated the personnel policy manual in the training of all employees and elected officials.

The foundation of the City's financial planning and control is the annual budget. The budget process includes sessions with staff, management, and the City Council. To ensure compliance with legal budgetary controls, the City Council and management receive monthly reports comparing budgeted amounts to actual expenditures. The City Council may make additional appropriations during the year for unanticipated revenues or capital projects which were not completed in the prior year. Budget-to-actual comparisons by 9 major functions are provided in the Required Supplemental Information section of this report.

Project length budgets are prepared for the various capital project funds. A "Five Year Capital Improvement Plan" is prepared and reviewed annually with the City Council. This plan defines the long-term capital plan of the City while each specific capital project is appropriated through different revenue streams. The budget document present's function disbursements by fund; however the formal and legal level of budgetary control is at the aggregated function level, not by fund. After adoption, budget adjustments in these functions are authorized by the City Council.

State laws require audits for cities such as Waverly to be conducted by the auditor of the state or by certified public accountants. In addition to meeting state requirements, the audit must meet the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance). An audit is conducted annually in accordance with generally accepted auditing standards and the standards set forth in the Government Accountability Office's Government Auditing Standards. It must examine, among other things, the financial condition and resources of the City, and accuracy of the City's accounts and reports. The audit report is contained in the Financial Section which follows.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

**Local Economy.** The City of Waverly is the largest city in Bremer County, and also the County Seat. Waverly offers a convenient small town atmosphere while being only a 25 minute drive to a large metropolitan area. The last census showed Waverly's growth at 10.1% compared to the state's increase of 4.1%. The steady sale of building permits is a good sign for Waverly. The total value is less than last year, however; the overall growth is consistent with a five average. The FY 2016 was still a strong building year with numerous projects. At times it is more important to add to the culture and livability in a community, compared to increasing valuations. Some of the continued growth is due to the number of students in the Waverly-Shell Rock School District and the high marks received for the quality of education. All these developments and factors will allow the City to continue receiving increased intergovernmental revenues.

The City benefits from a prosperous downtown retail area plus other shopping areas, both on the south and north side of the City. The retail economy is very important to Waverly and has gone through a period of expansion.

Waverly is the home of Wartburg College, a private four-year college. Wartburg continues to expand the college with major additions throughout the campus. The Wartburg Waverly Wellness Facility continues to have a strong impact on the Waverly economy by hosting a variety of sporting events and camps.

The City of Waverly is a growing manufacturing, retailing, educational, and health services center in northeast Iowa. Major employers range from CUNA Mutual Life Insurance with 575, Waverly Health Center with 440 employees, Wartburg College with 572 employees, Nestle Beverage food products with 285 employees, Waverly Shell-Rock Schools with 375 employees, and GMT Corporation with 348 employees.

In July 2003 the City of Waverly started collecting local option sales tax which will allow the city to fund specific projects related to safety and infrastructure, while controlling property taxes. This revenue will continue to pay for safety project debt, along with drainage and street improvements. The revenue stream has been consistent over the years with total receipts of \$1,128,998 in FY 2016. Future projects for these funds include additional bond payments and various street improvements.

The City's economic outlook continues to be positive, with industry and commercial business showing continued growth in product lines and employment. Bremer County's July 2016 unemployment rate of 3.50% compares favorably to the State's rate of 4.1% for the same period. The tax base for the City is showing favorable increases. Growth of the City's taxable valuation has been excellent compared to other cities of similar size. Assessed valuations for the same period increased, but the state's residential rollback continues to affect the taxing ability of cities. Although the state rollback affected taxable valuation again this year, the percentage improved from the prior year. The FY 2016 residential rollback was 55.7335% compared to 54.400% in FY 2015.

**Long-term Financial Planning.** The City of Waverly operates with a cash and investment pool concept, whereby funds not individually invested to the credit of a particular fund are invested to the credit of the General Fund. This is consistent with state law, which provides that with the exception of bond covenants and local ordinances that require investments by fund, investments can be pooled and invested to the credit of the General Fund.

It is the policy of the City to invest public funds in a manner which will provide the maximum security, meet daily cash flow demands, and provide the highest investment return while conforming to all state and local statutes governing the investment of public funds.

The City may invest in any of the securities identified as eligible investments defined in the City of Waverly Investment Policy. In general these consist of Interest bearing savings accounts, certificates of deposits, United States Treasury Notes and Bonds, Iowa Public Agency Investment Trust, and government sponsored securities.

The certificate of deposit annual interest rate averaged 0.728% compared to 0.452% last year. The return of Iowa Public Agency Investment Trust averaged 0.022% which compared to .010% last year.

**Awards and Acknowledgments.** The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Waverly for its comprehensive annual financial report (CAFR) for the year ended June 30, 2015. In order to receive this award, the city must publish an easily readable and efficiently organized CAFR. The report must also satisfy both generally accepted accounting principles and applicable legal requirements. The award is valid for one year only. The City is submitting the 2016 annual financial report to GFOA for review to determine its eligibility for an award.

The preparation of this report could not have been accomplished without the support and dedication of the entire staff of the finance and administrative departments. Appreciation is also expressed to the mayor and city council for their support and interest in the financial operations of the City in a responsible and progressive manner.

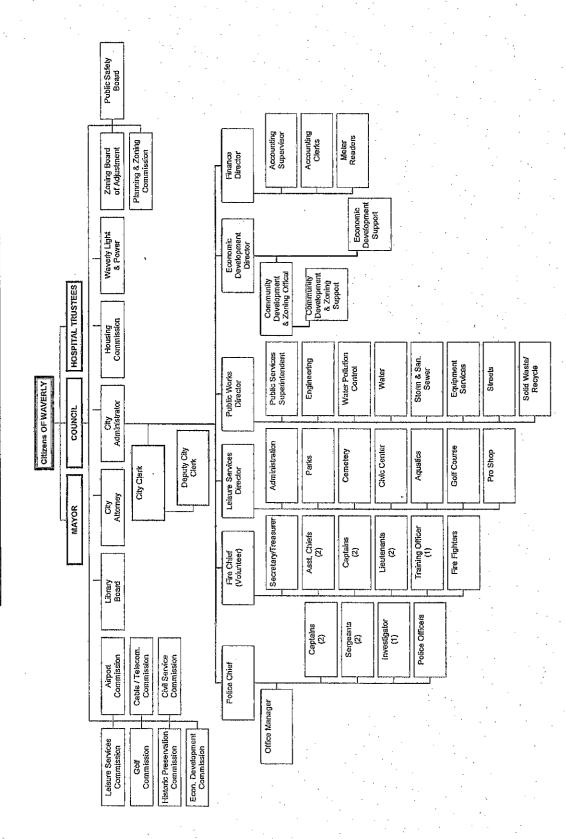
Respectfully submitted,

James W. Bronner Clty Administrator

Director of Finance

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# Organizational Flow Chart The City Of Waverly, Iowa



#### CITY OF WAVERLY, IOWA

#### List of Principal Officials June 30, 2016

#### **ELECTED OFFICIALS**

Mayor	Charles D Infelt
Council Member – Ward 1	Dan Lampe
Council Member – Ward 2	Dan McKenzie
Council Member Ward 3	Wes Gade
Council Member – Ward 4	Mike Sherer
Council Member – Ward 5	Tim Kangas
Council Member – At Large	Dave Reznicek
Council Member – At Large	Edith Waldstein
APPOINTED OFFICIALS	
City Administrator	James W. Bronner
City Clerk	Carla Guyer
Community Development Director/City Attorney	William D. Werger
Director of Finance	Jenifer Mein
City Engineer/Director of Public Works	Michael Cherry
Police Chief	Richard Pursell
Leisure Services Director	Tabor Ray
Fire Chief	Dennis Happel
Library Director	Sarah Meyer-Reyerson
Community Development and Zoning Manager	Ben Kohout
Public Services Superintendent	Brian Sullivan



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Waverly Iowa

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2015

Executive Director/CEO

Afray R. Eners

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Waverly, Iowa for its comprehensive annual financial report for the fiscal year ended June 30, 2015. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such comprehensive annual financial report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.



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#### INDEPENDENT AUDITORS' REPORT

The Mayor and Members of the City Council City of Waverly, Iowa

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the discretely presented component units and the aggregate remaining fund information of the CITY OF WAVERLY, IOWA, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Waverly Health Center and Waverly Light and Power (discretely presented component units), which statements reflect total assets of \$40,498,017 and \$58,444,825 as of June 30, 2016 and December 31, 2015, respectively, and total program revenues of \$54,351,434 and \$17,824,784 for the years then ended. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion insofar as it relates to the amounts included for Waverly Health Center and Waverly Light and Power, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit includes performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Waverly, lowa as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of funding progress for the retiree health plan, schedule of the City's proportionate share of net pension liability, and schedule of the City's contributions on pages 11 through 20 and 71 through 81 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining nonmajor fund financial statements, and statistical section, are presented for purposes of additional analysis and are not a required part of the financial statements. The Schedule of Expenditures of Federal Awards is presented for additional analysis as required by Title 2 U.S. Code of Federal Regulations (CAFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is also not a required part of the basic financial statements.

The combining nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial

statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 27, 2016, on our consideration of the City of Waverly's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Waverly's internal control over financial reporting and compliance.

William Tongary, P. C.
Certified Public Accountants

Le Mars, Iowa December 27, 2016

#### CITY OF WAVERLY, IOWA

#### Management's Discussion and Analysis

The discussion and analysis of the City of Waverly's financial statements for the year ended June 30, 2016 provides a narrative overview of its financial activities. Readers are encouraged to consider the information presented here in conjunction with additional information we have furnished in our letter of transmittal, which starts on page 1, of this report.

#### Financial Highlights

- The assets of the City of Waverly exceeded liabilities at June 30, 2016, by \$63,058,320 Of this amount, \$4,553,452 is unrestricted and may be used to meet the government's ongoing obligations to the citizens and creditors.
- The City's net position increased by \$3,226,742 during the year. Of this amount the net position of our Governmental Activities increased by \$2,400,412 and the net position of our Business Activities increased \$826,330.
- The City's long-term debt decreased approximately \$2.6M. The City did not issue bonds. The debt limit is \$33M. Outstanding general obligation debt totals \$21,435,000 and other notes payable total \$518,201, and revenue bonds total \$3,390,000.
- The unassigned fund balance for the general fund, at the end of the current fiscal year was \$2,657,093.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Waverly's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements. Fund financial statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee agent for the benefit of those outside of the government. An additional part of the basic financial statements are the Notes to the Financial Statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Reporting the City as a Whole

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City of Waverly's finances, in a manner similar to a private-sector business. The *statement of net position* is essentially a balance sheet that combines all funds on a government-wide basis. Changes in net position over time may be an indicator of whether the City's financial position is improving or worsening.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in the net position are reported as soon as the underlying event occurs, giving rise to the change regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Waverly that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Waverly include general government, public safety, public works, economic development, and culture and recreation. The business-type activities of the City include a water, sewer, and solid waste utility.

The government-wide financial statement includes not only the City of Waverly itself (the primary government), but also the legally separate Waverly Health Center and Waverly Utilities (component units), for which the City has some degree of financial accountability. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 21-23 of this report.

#### **Reporting the City's Most Significant Funds**

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Waverly, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Waverly maintains 41 individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, which is considered a major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* and individual fund statements in the City's full report.

The basic governmental fund financial statements can be found on pages 24-29 of this report.

<u>Proprietary funds</u>. The City of Waverly maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water, Sewer, and Solid Waste Utility. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for the partially self-funded insurance program.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water, Sewer, and Solid Waste Utility as all are considered, or have been designated to be major funds of the City. The internal service fund is a single, aggregated

presentation in the proprietary fund financial statements. Individual fund data is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 30-36 of this report.

#### Reporting the City's Fiduciary Responsibilities

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties external to the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Waverly's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary funds financial statements are reported in a separate *statement of fiduciary net position* and a *statement of changes in assets and liabilities*.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 38-70 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The largest part of the City's net position reflects its investment in capital assets (land, buildings and improvements, and equipment). Less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following comparative chart shows the changes in net position for the years ended June 30, 2015 and 2016.

	General Governm	nmental Activities Business-Type		e Activities To		tal	
	2015	2016	2015	2016	2015	2016	
ASSETS							
Current and Other Assets	\$23,709,817	\$17,057,891	\$5,478,549	\$3,737,211	\$29,188,366	\$20,795,102	
Capital Assets	59,924,605	65,416,109	14,519,034	16,527,218	74,443,639	81,943,327	
Total Assets	83,634,422	82,474,000	19,997,583	20,264,429	103,632,005	102,738,429	
DEFERRED OUTFLOWS	756,307	1,295,096	110,887	201,972	867,194	1,497,068	
LIABILITIES							
Other Liabilities	5,538,407	1,764,140	1,042,831	161,405	6,581,238	1,925,545	
Noncurrent Liabilities	23,407,971	24,289,175	6,123,426	6,581,133	29,531,397	30,870,308	
Total Liabilities	28,946,378	26,053,315	7,166,257	6,742,538	35,112,635	32,795,853	
DEFERRED INFLOWS	8,361,311	8,232,329	193,673	148,995	8,554,984	8,381,324	
NET POSITION							
Invested in Capital Assets,							
Net of Related Debt	44,889,601	45,139,066	8,167,293	10,659,431	53,056,894	55,798,497	
Restricted	2,043,840	2,706,371	-	-	2,043,840	2,706,371	
Unrestricted	149,599	1,638,015	4,581,247	2,915,437	4,730,846	4,553,452	
Total Net Position	\$47,083,040	\$49,483,452	\$12,748,540	\$13,574,868	\$59,831,580	\$63,058,320	

This summary reflects an increase in the governmental net assets and an increase in the business-type net position.

By far the largest portion of the City's net position reflects its investment in capital assets (e.g. land, building, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$2,706,371, represents resources that are subject to external restriction on how they may be used. Restricted net position include the amounts restricted for airport expansion of \$489,916, cemetery perpetual care of \$502,381, Tax Increment Financing allowable purposes of \$316,389, Local Option Sales Tax allowable purposes of \$388,373, Road Purposes of \$923,975 and other specific revenue restrictions of \$85,337. The remaining balance of unrestricted net position of \$4,553,452 may be used to meet the government's ongoing obligations.

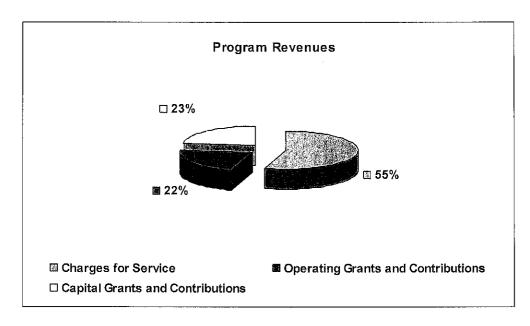
At the end of the current fiscal year, the City of Waverly is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

Total revenue reported in Fiscal year 2016 was \$18,878,220. The following table breaks down revenues collected for General Governmental Activities and Business-Type Activities for Fiscal Year 2015 and 2016.

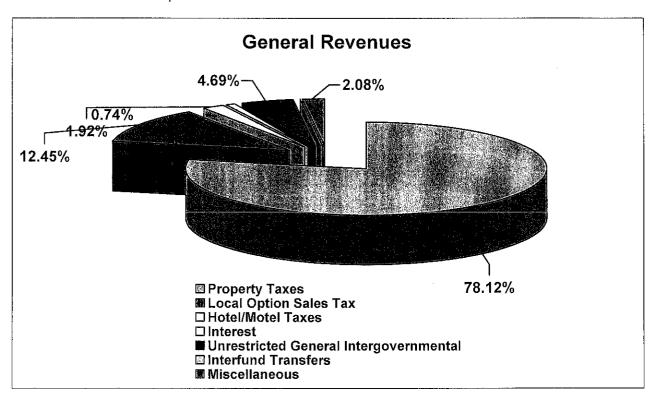
	General Gov Activi		Business-Type Activities		Total	
Revenue Source	2015	2016	2015	2016	2015	2016
Program Revenues:						
Charges for Services Operating Grants and	\$1,025,504	\$ 990,318	\$4,151,390	\$ 4,379,944	\$5,176,894	\$ 5,370,262
Contributions Capital Grants and	1,803,342	2,159,919	-	м	1,803,342	2,159,919
Contributions	1,507,147	2,007,771	169,235	269,205	1,676,382	2,276,976
Total Program Revenues	4,335,993	5,158,008	4,320,625	4,649,149	8,656,618	9,807,157
General Revenues:						
Property Taxes	7,000,472	7,086,413	-	-	7,000,472	7,086,413
Local Option Sales Tax	996,545	1,128,998	-	-	996,545	1,128,998
Hotel / Motel Taxes	154,137	175,269	-	-	154,137	175,269
Interest	34,653	46,697	12,624	19,508	47,277	66,205
Unrestricted General Intergovernmental Revenues	261,712	425,137	-	•	261,712	425,137
Gain on Sale of Property	4,500	-	-	•	4,500	*
Miscellaneous	22,198	96,217	91,809	92,824	114,007	189,041
Interfund Transfers	57,166	60,474	(57166)	(60,474)		н
Total General Revenues	8,531,383	9,019,205	47,267	51,858	8,578,650	9,071,063
Total Revenues	\$12,867,376	\$14,177,213	\$4,367,892	\$ 4,701,007	\$17,235,268	\$ 18,878,220

Program revenues totaled \$9,807,157 for fiscal year 2016. Governmental Activities provided \$5,158,008 and Business-Type Activities provided \$4,649,149.

Operating grants showed a 17% increase for fiscal year 2016 as the city continues to develop projects to move the city forward. Property tax revenue was up in fiscal year 2016 due primarily to increased TIF and Employee Benefit tax receipts. Solid growth in valuation and development allows the city to hold the tax rate steady while collecting more revenue. The following chart breaks down program revenues by source:



General Revenues for fiscal year 2016 totaled \$9,071,063 Governmental Activities provided \$9,019,205 and Business-Type Activities provided \$51,858. Property Tax Revenues for fiscal year 2016 totaled \$7,086,413, accounting for 78.12% of General Revenues. The following chart breaks down General Revenues by source:



Expenses for fiscal year 2016 totaled \$15,899,664. Expenses for General Governmental Activities totaled \$12,024,987 accounting for 75.6% of the total expenses. Business-Type Activity expenses totaled \$3,874,677 for 24.4% of the total. There was little change from FY 2015. The breakdown of expenses by activity and program are as follows:

	General Governn	nental Activities	Business-Typ	e Activities	Tota	al
Program Level	2015	2016			2015	2016
Public Safety	\$ 2,187,109	\$ 2,247,521	\$ -	\$ -	\$ 2,187,109	\$ 2,247,521
Public Works	4,063,154	5,275,053	-	-	4,063,154	5,275,053
Health & Social Services	184,325	64,184	H	-	184,325	64,184
Culture and Recreation	2,364,058	2,574,145	-	-	2,364,058	2,574,145
Community and	, ,	, ,			, ,	
Economic Development	1,557,169	515,249	-	-	1,557,169	515,249
General Government	964,181	812,686	-		964,181	812,686
Debt Service	477,628	536,149	-		477,628	536,149
Water System	· -	· -	1,129,752	1,125,154	1,129,752	1,125,154
Sewer System	-		1,524,393	1,700,848	1,524,393	1,700,848
Solid Waste		-	1,206,111	1,048,675	1,206,111	1,048,675
Total Expenses	\$ 11,797,624	\$ 12,024,987	\$ 3,860,256	\$ 3,874,677	\$ 15,296,311	\$ 15,899,664

For the most part, expenses closely paralleled inflation and the constant demand for services. Water and sewer business-type activities were close to last year. Other programs are in line with last year.

The following table shows the activities included within each program level:

Public Safety Health	Individual & Community Protection, Physical
Public Works	Roadway Construction, Airport Operations, General Streets, Transportation Services
Culture and Recreation	Education & Culture, Leisure Time Opportunities
Community and Economic Development	Economic Development & Community Beautification
General government	Administration, Accounting, Support Services
Debt Service	Payment of Interest
Capital Projects	Construction of Capital Facilities
Water System	Operation of Water Supply Distribution System
Sewer System	Operation of Waste Water Treatment Plant/Collection System
Solid Waste System	Operation of Garbage and Recycling Collection and Disposal System

#### **Governmental Activities**

To aid in the understanding of the Statement of Activities, some additional explanation is given. Of particular interest is the format that is significantly different than a typical Statement of Revenues, Expenses, and Changes in Fund Balance. Please note that the expenses are listed in the first column, with revenues from that particular program reported to the right. The result is a Net (Expense) Revenue calculation. This format highlights the respective financial burden each of the functions place on the taxpayers. For example, for Public Safety, the City spent \$2,247,521 and received \$71,676 in charges for services and grants, leaving a cost to the taxpayer of \$2,175,845 to be funded by various methods including property taxes. The new format also identifies how much each function draws from general revenues or is self-financing through fees or grants. Some of the individual line item revenues reported for each function are:

Public Safety	Fines, Fees
Public Works	Road Use Tax, State Agreements
Culture and Recreation	Fees, State Aid
General Government	Licenses, Permits, Utility Reimbursement
Capital Projects	Donations, State & Federal Grants

The total cost of governmental activities this year was \$12,024,987. The Statement of Activities in the financial statements provides further detail. The Net (Expense) Revenue by Governmental Activity is shown in the following table:

Functions/Programs	Net (Exp Reve	
	2015	2016
Governmental Activities:		
Public Safety	\$(2,108,048)	\$ (2,175,845)
Public Works	(1,018,847)	(1,487,015)
Health & Social Services	(184,325)	(64,184)
Culture and Recreation	(1,508,598)	(1,644,310)
Community and Economic Development	(1,468,372)	(387,800)
General Government	(695,813)	(571,676)
Debt Service	(477,628)	(536,149)
Total Net (Expense) Revenue Governmental Activities	(7,461,631)	(6,866,979)
General Revenues	8,531,383	9,019,205
hange in Net Position	\$1,069,752	\$ 2,152,226

#### **Business-Type Activities**

The cost of all Proprietary Activities this year was \$3,874,677. As shown in the Statement of Activities, the amount paid by users of the systems was \$4,379,944, and capital grants and contributions paid for \$269,205, resulting in a total Net Revenue increase for Business-Type Activities of \$774,472. The Net (Expense) Revenue by Business-type Activity is shown in the following table:

Business-Type Activities	Net (Exp Revei	-
	2015	2016
Water System	\$ 261,172	\$ 301,106
Sewer System	133,955	181,150
Solid Waste System	65,242	292,216
Total Net (Expense) Revenue		
Business-Type Activities	460,369	774,472
General Revenues & Interfund Transfers	47,267	51,858
Change in Net Position	\$507,636	\$826,330

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. The City's Governmental Funds reported combined ending fund balances of \$7,610,644. The combined Governmental Funds fund balance decreased \$5,848,272, as a result of the debt service balance draw down, Local Option Sales Tax balance decrease and use of Capital Improvement funds for various small projects.

The General Fund is the primary operating fund of the City. During the year, revenue and other financing sources exceeded expenditures in the General Fund by \$388,137. The total unassigned fund balance of \$2,756,097 is 43% of expenditures, which exceeds the goal set by the city council. The Employee Benefit fund saw very minimal changes during the year maintaining a fund balance consistent with recent years. The Debt Service fund decreased significantly due to a transfer. The Tax Increment Financing Fund decreased due to the timing of some TIF projects in 2016.

#### **Capital Assets**

The City's investment in capital assets, including land, buildings and improvements, equipment, streets, sewer systems, and other infrastructure represents the value of the resources utilized to provide services to our citizens.

Additional information on the City of Waverly's capital assets can be found in Note 6 of the financial statements.

#### **Debt Administration**

On June 30, 2016 the City had \$24,825,000 of debt outstanding.

Debt administration is an important aspect of the City's financial obligation to its citizens. Any new debt is amortized over no more than fifteen years. This rapid repayment, when combined with the use of TIF and Local Option Sales Tax Revenue, has aided in the City maintaining an Aa3 rating from Moody's.

The City continues to operate well under the State of Iowa debt capacity limitations. The state limits the total outstanding General Obligation Debt to 5% of the assessed value of all taxable property in the corporate limits. This formula set the debt capacity to \$33,874,567 for the 2016 fiscal year. With outstanding General Obligation Debt applicable to this limit of \$21,435,000 the City is at 63% of the maximum debt capacity. More detailed information on debt administration is provided in Note 7 of the financial statements.

#### **Economic Factors**

The City of Waverly continues to report above average residential and commercial building projects. In FY 2016 the City had 29 new single family house permits which is four more than last year. New commercial building permits have averaged between two and eleven a year over the past five years. Property tax is a major source of revenue and Waverly is fortunate it has seen small, but consistent increases in assessed and taxable valuation.

This steady growth has allowed the City to maintain its high level of service. The unassigned General Fund Balance continues to remain solid at 35% of expenditures, which is above the percentage set by city council of 25%.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Waverly's financial position for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Waverly, Accounting Department, 200 First Street NE, P.O. Box 616, Waverly, Iowa 50677.

	Governmental	overnment Business-Type		Compo Waverly	onent Unit Waverly Light
	Activities	Activities	Total	Health Center	and Power
ASSETS					
Cash and Cash Equivalents	\$ 6,315,113			\$ 12,902,572	\$ 12,174,433
nvestments	828,385	429,746	1,258,131	-	•
Receivables (Net, where applicable, of allowance					
for uncollectibles)	10.004	227 (22	0.10.000	7 and 7an	0.404.054
Accounts	12,201	337,162	349,363	7,370,727	2,104,254
Taxes	28,055	-	28,055	-	-
Subsequent Year Taxes Accrued Interest	7,373,615	440	7,373,615	4,767	4,593
Other	189	141,570	440	359,521	4,090
Estimated Unbilled Usage	109	115,359	141,759 115,359	338,021	
Special Assessments	20,133	65,464	85,597	-	
Notes Receivable	265,080	00,404	265.080	-	
Due from Other Governmental Agencies	2,022,414		2,022,414		
nventories	74,377	142,957	217,334	1,217,107	1,699,650
Prepaid Assets	89,510	42,432	131,942	588,409	233,033
Other	55,2,5	.2,102	101,012	154,877	1,302,760
Restricted Assets:					7,,
Cash and Cash Equivalents	-	187,000	187,000	1,027,608	1,276,700
nvestment in Joint Venture	28,819		28,819	.,	.,,
and	13,788,364	117,723	13,906,087	2,206,302	351,624
Construction in Progress	8,607,134	268,430	8,875,564	110,889	5,276,848
nfrastructure, Property and Equipment, Net		'			, ,
of Accumulated Depreciation	43,020,611	16,141,065	59,161,676	14,555,238	34,020,930
Total Assets	82,474,000	20,264,429	102,738,429	40,498,017	58,444,825
		·	<del></del>		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Charge on Refunding	14,371	2,190	16,561	106,523	-
Pension Related Deferred Outflows	1,280,725	199,782	1,480,507	2,725,374	387,261
Total Deferred Outflows of Resources	1,295,096	201,972	1,497,068	2,831,897	387,261
JABILITIES					
Accounts Payable	1,537,680	50,794	1,588,474	1,639,334	1,999,620
Accrued Wages	171,554	37,869	209,423	2,447,359	1,497,716
Line of Credit	-	-	-	766,679	
Other Accrued Expenses	-	-	-	318,568	160,197
Customer Deposits	-	35,601	35,601	-	
Accrued Claims	6,516	-	6,516	-	
Unearned Revenue	-	23,310	23,310	-	
Accrued Interest Payable	48,390	13,831	62,221	6,358	38,006
Noncurrent Liabilities:					
Due within one year:					
Revenue Bonds Payable		325,000	325,000	1,635,000	663,42
General Obligation Bonds	2,210,000	385,000	2,595,000		
Notes Payable	15,236	151,060	166,296	298,497	
Compensated Absences and Benefits	228,980	57,716	286,696	-	
Due in more than one year:					
Revenue Bonds Payable		3,157,780	3,157,780	1,855,000	10,934,94
General Obligation Bonds	17,935,924	1,629,486	19,565,410		
Notes Payable	130,254	221,651	351,905	854,553	
OPEB Liability	200,669		200,669	-	227,299
Net Pension Liability	3,415,458	614,962	4,030,420	15,226,091	1,295,333
Compensated Absences and Benefits	152,654	38,478	191,132		10.040.54
Total Liabilities	26,053,315	6,742,538	32,795,853	25,047 <u>,439</u>	16,816,540
DEFERRED INFLOWS OF RESOURCES					
	7 272 645		7 979 045		
Subsequent Year Taxes Pension Related Deferred Inflows	7,373,615	440.005	7,373,615	4 554 544	359.607
Regulator credits - Rate Stabilization	858,714	148,995	1,007,709	1,551,511	
Total Deferred Inflows of Resources	8,232,329	148,995	8,381,324	1,551,511	225,294 584,901
Total Defetted littlewa of Resources	0,232,329	140,830	0,001,324	1,001,011	004,801
NET POSITION					
Net Investment in Capital Assets	4E 120 000	40.650.404	55 700 407	12,335,902	מל אחת חת
Restricted for:	45,139,066	10,659,431	55,798,497	12,335,902	29,001,783
		22.724	99.794		202 63
Debt Service	948 000	22,734	22,734	-	293,523
Tax Increment Financing	316,389	-	316,389	-	
Employee Benefits	55,849	-	55,849	-	
Road Purposes	923,975	-	923,975	-	
Local Option Sales Tax	388,373	4	388,373	-	
Airport Expansion	489,916	-	489,916	-	
Cable TV	29,488	-	29,488	-	
Endowments:					
Nonexpendable	502,381		502,381		In Int
Unrestricted	1,638,015	2,892,703	4,530,718	4,395,062	12,135,339
Total Net Position	\$ 49,483,452	\$ 13,574,868	\$ 63,058,320	\$ 16,730,964	\$ 41,430,645

## CITY OF WAVERLY, IOWA STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2016

		Program Revenues			
			Operating	Capital	
		Charges for	<b>Grants</b> and	Grants and	
Functions/Programs	Expenses	Services	Contributions	Contributions	
Primary Government:					
Governmental Activities:					
Public Safety	\$ 2.247.521	\$ 42,533	\$ 29.143	\$ -	
Public Works	+ -1 ,	•	1	- 1,925,642	
	5,275,053	44,526	1,817,870	1,920,042	
Health and Social Services	64,184	200.040	-	-	
Culture and Recreation	2,574,145	638,946	208,760	82,129	
Community and Economic Development	515,249	23,303	104,146	-	
General Government	812,686	241,010	-	-	
Debt Service	536,149	-			
Total governmental activities	12,024,987	990,318	2,159,919	2,007,771	
Business-Type Activities:					
Water System	1,125,154	1,246,479	**	179,781	
Sewer System	1,700,848	1,792,574	_	89,424	
Solid Waste System	1,048,675	1,340,891	**	-	
Total Business-Type Activities:	3,874,677	4,379,944	ы	269,205	
Total Primary Government	\$ 15,899,664	\$ 5,370,262	\$ 2,159,919	\$ 2,276,976	
Component Unit:					
Waverly Health Center	\$ 51,697,244	\$ 54,078,257	\$ 273,177	\$ -	
Waverly Light and Power	\$ 19,348,517	\$ 17,824,784	\$ -	\$ -	

#### General Revenues:

Property Taxes

Local Option Sales Tax

Hotel/Motel Taxes

Interest

Unrestricted General Intergovernmental Revenues

Miscellaneous

Interfund Transfers

Total general revenues and transfers

Change in net position

Net Position - beginning

Prior Period Adjustment

Net Position - beginning, as restated

Net Position - ending

	Net (Expense) Revenue									
			and C	hang	es in Net Posit	ion	Compon	ont		
Governmental Activities		Business-Type Activities		Total		He	Waverly Health Center		Waverly Light and Power	
\$	(2,175,845) (1,487,015)			\$	(2,175,845) (1,487,015)					
	(64,184)				(64,184)					
	(1,644,310)				(1,644,310)					
	(387,800)				(387,800)					
	(571,676)				(571,676)					
	(536,149)				(536,149)					
	(6,866,979)				(6,866,979)					
		\$	301,106		301,106					
			181,150		181,150					
			292,216		292,216					
			774,472	******	774,472					
	(6,866,979)		774,472		(6,092,507)					
						\$	2,654,190	\$	(1,523,733)	
								•	(,,,===,,,==)	
	7,086,413		-		7,086,413		_		-	
	1,128,998		-		1,128,998		-		-	
	175,269		-		175,269		-		-	
	46,697		19,508		66,205		53,101		69,211	
	425,137		•		425,137		-		-	
	96,217		92,824		189,041		-		-	
	60,474	w	(60,474)						<u> </u>	
	9,019,205		51,858		9,071,063		53,101		69,211	
	2,152,226		826,330		2,978,556		2,707,291		(1,454,522)	
	47,083,040		12,748,538		59,831,578		14,023,673		44,206,894	
	248,186		- 40 7 10 500		248,186				(1,321,727)	
	47,331,226		12,748,538		60,079,764		14,023,673	_	42,885,167	
\$	49,483,452	\$	13,574,868	\$	63,058,320	\$	16,730,964	<u>\$</u>	41,430,645	

#### CITY OF WAVERLY, IOWA BALANCE SHEET Governmental Funds JUNE 30, 2016

	-			Special Revenue			
		General	-	Tax ncrement Financing		mployee Benefit	
Assets							
Cash and Cash Equivalents	\$	300,434	\$	-	\$	54,204	
Investments		828,385		-		-	
Receivables (Net, where applicable, of allowance							
for uncollectibles)							
Accounts		5,554		-		-	
Taxes		6,701		14,813		2,496	
Subsequent Year Taxes		3,230,357		1,552,000		1,214,672	
Other		189		-		-	
Special Assessments		-		-		-	
Notes Receivable		-		-		-	
Due from Other Funds		1,678,421		•		-	
Due from Other Governmental Agencies		59,116		•		-	
Inventories		74,377		-		<del></del>	
Total Assets		6,183,534		1,566,813		1,271,372	
Liabilities		40.074				0.54	
Accounts Payable		42,271		-		851	
Accrued Wages		154,809		05.005		-	
Due to Other Funds		407.000		65,685		054	
Total Liabilities		197,080		65,685		851	
Deferred Inflows of Resources							
Unavailable Revenue - subsequent year taxes		3,230,357		1,552,000		1,214,672	
Unavailable Revenue - special assessments		_		, ,		, , , <u>,                              </u>	
Total Deferred Inflows of Resources		3,230,357		1,552,000		1,214,672	
Fund Balances (Deficits)							
Nonspendable:							
Notes Receivable		-		-		-	
Inventory		74,377		-		-	
Perpetual Care		-		_		-	
Restricted for:							
Tax Increment Financing		-		***		-	
Employee Benefits		-		-		55,849	
Road Purposes		=		-		-	
Local Option Sales Tax		<u></u>		-		-	
Capital Expenditures		-		-		-	
Cable TV		-		-		-	
Assigned for:							
/ toolgrica for,		24,627		-			
Municipal Band						_	
Municipal Band Capital Improvement		2.657.093		(50.872)		-	
Municipal Band Capital Improvement Unassigned		2,657,093 2,756,097		(50,872) (50,872)		- 55.849	
Municipal Band Capital Improvement		2,657,093 2,756,097		(50,872) (50,872)		55,849	

 	Capital Projects					
Debt Service	Airport Runway Reconstruction	Dry Run Project	Other Governmental Funds	Total Governmental Funds		
\$ -	\$ - -	\$ 1,807,382	\$ 3,851,221 -	\$ 6,013,241 828,385		
-	-	_	6,647	12,201		
3,053	-	-	992	28,055		
1,086,586	-	-	290,000	7,373,615		
-	-	_	-	189		
-	-	-	20,133	20,133		
-	-	-	265,080	265,080		
~	4 447 700	-	545 505	1,678,421		
-	1,447,763	_	515,535	2,022,414		
 1,089,639	1,447,763	1,807,382	4,949,608	74,377 18,316,111		
1,009,009	1,447,703	1,007,302	4,949,000	10,310,111		
	407.040	707.000	407.000	4 405 040		
-	497,840	737,020	187,666	1,465,648		
- 06 596	4 454 200	-	16,745	171,554		
 26,586 26,586	1,151,380 1,649,220	737,020	434,770 639,181	1,678,421 3,315,623		
 20,000	1,0-10,220	707,020	000,101	0,010,020		
1,086,586	-	-	290,000	7,373,615		
· · · -	-		16,229	16,229		
1,086,586		_	306,229	7,389,844		
-	-	-	265,080	265,080		
-	**	-	-	74,377		
-	м.	-	502,381	502,381		
-	-	_	316,389	316,389		
-	-	-	-	55,849		
-	-	_	923,975	923,975		
-	-	_	388,373	388,373		
-	-		489,916	489,916		
-		-	29,488	29,488		
-	~	<u></u>	-	24,627		
	-	1,070,362	1,519,223	2,589,585		
(23,533)	(201,457)		(430,627)	1,950,604		
 (23,533)	(201,457)	1,070,362	4,004,198	7,610,644		
\$ 1,089,639	\$ 1,447,763	\$1,807,382	\$ 4,949,608	\$ 18,316,111		

## CITY OF WAVERLY, IOWA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2016

Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Amounts reported for Governmental Activities in the Statement of Net Fositi	OH	are dilicient be	cause.
Total Fund Balance - Governmental Funds (page 25)			\$ 7,610,644
Infrastructure, property, and equipment used in governmental activities are not financial resources and, therefore, are not reported in the funds.			65,416,109
The investment in joint venture recorded in the governmental activities is not a financial resource and, therefore, is not reported in the fund.			28,819
Internal service funds are used by management to fund and maintain the City's health insurance provided to user departments and are included in the statement of net position.			22,655
Assets such as special assessment receivables are not available to pay for current period expenditures and therefore are deferred in the funds.			16,229
Prepaid expenses are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources.			89,510
Accrued interest expense from the balance sheet that require current financial resources from governmental activities.			(48,390)
Deferred charges on refundings are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources.			14,371
Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:  Deferred outflows of resources  Deferred inflows of resources	\$	1,280,725 (858,714)	422,011
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds: General Obligation Bonds (net of unamortized premium) Notes Payable Net Pension Liability Compensated Absences		(20,145,924) (145,490) (3,415,458) (381,634)	(24,088,506)
Total Net Position - Governmental Activities (page 21)			\$49,483,452

CITY OF WAVERLY, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Funds

For the Year Ended June 30, 2016

					Revenue	
			·	Tax		
		General		ncrement		Employee Benefit
Revenue:		General	,	Financing	<del></del>	Dellellt
Taxes	\$	3,092,974	\$	1,483,064	\$	1,154,418
Special Assessments	Ψ	0,002,0. 1	۳	., 100,001	Ψ.	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Licenses and Permits		61,557				_
Intergovernmental Revenue		1,043,281		14,494		49,160
Charges for Services		781,367		,		,
Fines and Forfeits		54,191		_		_
Contributions		24,386				-
Revenue from Use of Property		57,046		-		-
Interest on Investments		31,154		2,268		_
Miscellaneous		29,595		_,		_
Total Revenue		5,175,551	· · · · · · · · · · · · · · · · · · ·	1,499,826		1,203,578
		0,110,001		1,100,020		1,200,010
Expenditures:		0.054.047				075.055
Public Safety		2,054,017		-		275,255
Public Works		525,077		-		-
Health and Social Services		64,184		-		-
Culture and Recreation		2,406,151		-		21,184
Community and Economic Development		353,163		115,989		-
General Government		837,847		-		-
Capital Projects		-		-		-
Debt Service	,			-		-
Total Expenditures		6,240,439		115,989		296,439
Excess (deficiency) of revenues over expenditures	· ··- ·	(1,064,888)	·	1,383,837		907,139
Other financing sources (uses):						
Proceeds from Sale of Capital Assets		_		_		_
Transfers In		1,599,631		_		_
Transfers Out		(146,606)		(1,634,147)		(924,631)
Total other financing sources (uses)		1,453,025		(1,634,147)		(924,631)
Net Change in Fund Balance		388,137		(250,310)		(17,492)
Condition of the condit		0.007.000		100 100		70.044
Fund balances - beginning of year		2,367,960		199,438		73,341
Prior Period Adjustment				-		-
Fund balances -		0.007.000		100 100		70.044
beginning of year, as restated	<del>)</del>	2,367,960		199,438		73,341
Fund balances (deficits) - end of year	\$	2,756,097	\$	(50,872)	\$	55,849

	Capital Projects						
		Airport				Other	Total
	Debt	Runway		Dry Run	G	overnmental	Governmental
	Service	Reconstruction		Project		Funds	Funds
ф	4 000 740	Φ.	•		Λ	4 475 040	Φ 0.045.440
\$	1,009,716	\$ -	\$	-	\$	1,475,240	\$ 8,215,412
	-	-		-		11,304	11,304
	07.004	4 447 700		_		26,096	87,653
	37,684	1,447,762		-		1,965,968	4,558,349
	-	-		-		33,499	814,866
	-	•		-			54,191
	-	-		-		60,087	84,473
	-	-		-		10,060	67,106
	685	<u>-</u>				10,502	44,609
		=		6,699		147,880	184,174
	1,048,085	1,447,762		6,699		3,740,636	14,122,137
	-	-		-		•	2,329,272
	-	_		_		910,981	1,436,058
	_	=		<del>-</del>		· <del>-</del>	64,184
	-	~		-		34,739	2,462,074
	-	-		_		20,617	489,769
	_	<u></u>		_		, <u>-</u>	837,847
	-	1,634,489		5,339,155		2,618,097	9,591,741
	2,798,190	-		-		22,548	2,820,738
<del></del>	2,798,190	1,634,489	•	5,339,155		3,606,982	20,031,683
	(1,750,105)	(186,727)		(5,332,456)		133,654	(5,909,546)
	-	-		-		800	800
	1,639,374	-		_		805,522	4,044,527
	· · · · · · -	₩		=		(1,278,669)	(3,984,053)
	1,639,374	_		_		(472,347)	61,274
	(440.704)	(400.707)		(F. 220, 450)		(220.602)	(E 040 070\
	(110,731)	(186,727)		(5,332,456)		(338,693)	(5,848,272)
	87,198	(14,730)		6,402,818		4,094,705	13,210,730
				<u> </u>		248,186	248,186
	87,198	(14,730)		6,402,818		4,342,891	13,458,916
\$	(23,533)	\$ (201,457)	\$	1,070,362	\$	4,004,198	\$ 7,610,644

#### CITY OF WAVERLY, IOWA

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

Amounts reported for governmental activities in the statement of activities are different because:  Net change in fund balances - total governmental funds (page 28)	"	\$ (5,848,272)
Governmental funds report capital outlays, including infrastructure, as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlays exceeded depreciation expense in the current year as follows:		
Expenditures for capital assets Depreciation expense	\$ 8,284,996 (2,790,578)	5,494,418
(Loss) on investment in joint venture not recorded at the fund level.		(4,764)
Governmental funds report the proceeds from the sale of capital assets as revenue whereas the statement of activities reports the gain on the sale of fixed assets. This is the effect on the change in net position on the statement of activities.		(2,914)
The effect of the change in prepaid insurance which is not reported in the governmental funds as it is not available to provide current financial resources.		22,715
Governmental funds report special assessments and notes receivable as revenue when it becomes available, but the statement of activities includes as revenue when levied.		(7,486)
Accrued interest expense reported in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds.		(15,770)
Governmental funds do not reflect the change in accrued compensated absences as it does not consume current financial resources. The Statement of Activities reflects the change in accrued compensated absences through expenditures.		(8,574)
Internal service funds are used by management to fund and maintain the City's insurance policies provided to user departments and are included in the statement of net position. The net revenue of the internal service funds is reported with governmental activities.		(1,203)
Pension expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		190,115
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The amount by which proceeds exceeded repayments in the current year is as follows:		
Repayments of long-term debt Proceeds from issuance of long-term debt	2,283,112	2,283,112
The governmental funds report the effect of premiums, discounts, and deferred charges on		
refudings when new debt is issued, whereas, these amounts are deferred and amortized in the Statement of Activities.		50,849
Change in net position of governmental activities (page 23)		\$ 2,152,226

#### CITY OF WAVERLY, IOWA STATEMENT OF NET POSITION Proprietary Funds JUNE 30, 2016

JUNE 30, 2016						
,		Governmental Activities				
	Water	Sewer	Solid		Internal	
	System	System	Waste	Total	Service	
ASSETS	• •				•	
Current Assets		#4 040 770	* ^^^ ^	A 0.075.004	0.04.070	
Cash and Cash Equivalents	\$ 262,026	\$1,643,770	\$ 369,285	\$ 2,275,081	\$ 301,872	
Investments	429,746	•	-	429,746	-	
Receivables (Net, where applicable, of allowance for uncollectibles)						
Accounts	108,909	121,169	107,084	337,162	-	
Accrued Interest	100,000	440	101,004	440	_	
Other	2,181	124,571	14,818	141,570		
Estimated Unbilled Usage	47,114	68,245	-	115,359	-	
Special Assessments	· <u>-</u>	65,464	-	65,464	-	
Inventories	78,082	64,875	-	142,957		
Prepaid Assets	15,430	15 <sub>1</sub> 430	11,572	42,432	-	
Restricted Assets:						
Cash and Cash Equivalents	187,000			187,000		
Total Current Assets	1,130,488	2,103,964	502,759	3,737,211	301,872	
Noncurrent Assets:						
Land	470.000	117,723		117,723	-	
Construction in Progress	179,330	89,100	-	268,430	-	
Infrastructure, Property and Equipment, Net of Accumulated Depreciation	6,082,234	9,178,497	880,334	16,141,065		
Total Noncurrent Assets	6,261,564	9,385,320	880,334	16,527,218		
Total Assets	7,392,052	11,489,284	1,383,093	20,264,429	301,872	
i wat side was	1,002,002	11,400,204	1,000,000	20,201,140		
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Charge on Refunding	2,190	-	-	2,190		
Pension Related Deferred Outflows	48,209	70,283	81,290	199,782	-	
Total Deferred Outflows of Resources	50,399	70,283	81,290	201,972	н	
LIABILITIES						
Current Liabilities						
Accounts Payable	25,053	6,587	19,154	50,794	72,032	
Accrued Wages	8,854	13,808	15,207	37,869	-	
Compensated Absences and Benefits	12,622	23,786	21,308	57,716	-	
Customer Deposits	35,601	=	•	35,601		
Unearned Revenue	-	•	23,310	23,310	-	
Accrued Interest Payable	4,266	5,928	3,637	13,831	-	
Accrued Claims	-	=	<del>-</del>		6,516	
Notes Payable			151,060	151,060	-	
Revenue Bonds	160,000	165,000	-	325,000	-	
General Obligation Bonds	215,000	170,000		385,000	78,548	
Total Current Liabilities	461,396	385,109	233,676	1,080,181	/8,548	
Noncurrent Liabilities:  Due in more than one year:						
Notes Payable	_	_	221,651	221,651		
Revenue Bonds	1,395,000	1,762,780	221,001	3,157,780	_	
General Obligation Bonds	735,521	893,965	_	1,629,486		
OPEB Liability	-	-	*	-,020,.00	200,669	
Net Pension Liability	148,415	216,331	250,216	614,962		
Compensated Absences and Benefits	8,415	15,858	14,205	38,478		
Total Noncurrent Liabilities	2,287,351	2,888,934	486,072	5,662,357	200,669	
Total Liabilities	2,748,747	3,274,043	719,748	6,742,538	279,217	
DEFERRED INFLOWS OF RESOURCES		<del></del>				
Pension Related Deferred Inflows	35,965	52,409	60,621	148,995		
Total Deferred Inflows of Resources	35,965	52,409	60,621	148,995		
NET POSITION			========	10.050 (0.1		
Net Investment in Capital Assets	3,758,233	6,393,575	507,623	10,659,431	•	
Restricted for:	00 WO !			00.704		
Debt Service	22,734	4 000 540	470.004	22,734	20.65	
Unrestricted	\$ 4657.730	1,839,540	176,391 \$ 684,014	2,892,703 \$13,574,868	22,655 \$ 22,655	
Total Net Position	\$ 4,657,739	\$8,233,115	a 004,U14	φ10,974,000	φ ∠∠,000	

#### CITY OF WAVERLY, IOWA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Proprietary Funds For the Year Ended June 30, 2016

	Business Ty	pe Activities
	Water System	Sewer System
Operating Revenues:		
Charges for Services	\$ 1,237,829	\$ 1,662,305
Miscellaneous	8,650	130,269
Reimbursement from Employees/Insurance	· •	-
Total Operating Revenues	1,246,479	1,792,574
Operating Expenses:		
General Government	-	-
Employee Services	329,669	493,912
Contract Services	245,384	348,880
Supplies	72,385	56,992
Repairs and Maintenance	15,106	57,393
Utilities	97,460	134,592
Miscellaneous	5,459	4,810
Depreciation	306,376	526,562
Total Operating Expenses	1,071,839	1,623,141
Operating Income (Loss)	174,640	169,433
Non-Operating Income (Expense):		
Interest Income	3,470	13,186
Special Assessment Revenue	· <del>-</del>	324
Revenue from Use of Property	92,824	_
Loss on Disposition of Equipment	· <u>-</u>	(5,850)
Interest Expense	(53,315)	(71,857)
Total Non-Operating Income (Expenses)	42,979	(64,197)
Income before Contributions and Transfers	217,619	105,236
Contributed Capital Revenue	179,781	89,100
Transfers (Out)	(60,199)	(275)
Change in Net Position	337,201	194,061
Net Position - Beginning	4,320,538	8,039,054
Net Position - Ending	\$ 4,657,739	\$ 8,233,115

	Business Ty		Governmental				
Solid Waste		Total			Activities Internal Service		
\$	1,299,217 41,674	\$	4,199,351 180,593	\$	-		
	- 4.040.004		4.070.044		268,400		
	1,340,891		4,379,944		268,400		
			_		271,691		
	550,457		1,374,038		-		
	225,163		819,427		-		
	93,385 68,158		222,762 140,657		_		
	6,407		238,459		_		
	2,298		12,567		_		
	99,070		932,008		<u></u>		
	1,044,938		3,739,918		271,691		
	295,953		640,026		(3,291)		
	2,852		19,508		2,088		
			324		_		
	-		92,824		-		
	(0. =0=)		(5,850)				
	(3,737)		(128,909)				
	(885)		(22,103)		2,088		
	295,068		617,923		(1,203)		
	_		268,881		-		
	_		(60,474)		_		
	295,068		826,330		(1,203)		
	388,946		12,748,538	<del></del>	23,858		
\$	684,014	\$	13,574,868	\$	22,655		

#### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF CASH FLOWS Proprietary Funds For the Year Ended June 30, 2016

	Business Type Activities		
	Water System	Sewer System	
CASH FLOWS FROM OPERATING ACTIVITIES: Cash Received from Customers Cash Paid to Suppliers for Goods and Services Cash Paid to Employees for Services Other Nonoperating Revenue Net Cash Provided by Operating Activities	\$ 1,247,947 (415,568) (333,776) 92,824 591,427	\$ 1,668,444 (616,425) (489,371) 324 562,972	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:  Acquisition and Construction of Capital Assets Proceeds from Debt Issuance Principal Paid on Notes and Bonds Interest Paid on Notes and Bonds Net Cash (Used) for Capital and Related Financing Activities	(970,639) - (370,000) (53,761) (1,394,400)	(1,224,855) - (325,000) (80,548) (1,630,403)	
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Transfers to Other Funds Net Cash (Used) for Non-Capital Financing Activities	(60,199) (60,199)	(275) (275)	
CASH FLOWS FROM INVESTING ACTIVITIES: Interest and Dividends on Investments	3,387	13,186	
Net Cash Provided for Investing Activities	3,387	13,186	
Net Increase (Decrease) in Cash and Cash Equivalents	(859,785)	(1,054,520)	
Cash and Cash Equivalents at Beginning of Year	1,308,811	2,698,290	
Cash and Cash Equivalents at End of Year	\$ 449,026	\$ 1,643,770	

Business Type Activities				Governmental Activities		
Solid Waste		Total		Internal Service		
		Total	Service			
\$ 1,324,292 (486,989) (548,274)	\$	4,240,683 (1,518,982) (1,371,421)	\$	268,400 (227,282 -		
 289,029		93,148 1,443,428		41,118		
(481,666) 363,938 (148,883) (8,258)		(2,677,160) 363,938 (843,883) (142,567)		- - -		
 (274,869)	<u> </u>	(3,299,672)	· · · · · · · · · · · · · · · · · · ·	-,		
 		(60,474) (60,474)				
 2,852		19,425		2,087		
2,852	· · · · · · · · · · · · · · · · · · ·	19,425		2,087		
17,012		(1,897,293)		43,205		
 352,273		4,359,374		258,667		
\$ 369,285	\$	2,462,081	\$	301,872 (Continued		

## CITY OF WAVERLY, IOWA COMBINING STATEMENT OF CASH FLOWS (Continued) Proprietary Funds For the Year Ended June 30, 2016

	Business Type Activities				
		Water System		Sewer System	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities					
Operating Income (Loss)	\$	174,640	\$	169,433	
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided by Operating Activities:					
Other Nonoperating Income		92,824		324	
Depreciation		306,376		526,562	
(Increase) Decrease in Assets:		300,370		020,002	
Accounts Receivable		375		1,322	
Estimated Unbilled Usage		225		(1,518)	
Other Receivables				(123,934)	
Prepaid Expenses		(5,036)		(5,036)	
Inventories		5,271		(6,873)	
Deferred Outflows of Pension Related Costs		(22,250)		(32,449)	
Increase (Decrease) in Liabilities		(,)		(5, )	
Accounts Payable		19,991		(1,848)	
Accrued Wages		2,232		7,330	
Accrued Compensated Absences		844		7,689	
Unearned Revenue		<del>.</del>			
Customer Deposits		868		-	
Net Pension Liability		25,846		37,690	
Deferred Inflows of Pension Related Costs		(10,779)		(15,720)	
OPEB Liability		-		-	
Claims Payable		-		_	
Total Adjustments		416,787		393,539	
Net Cash Provided by Operating Activities	\$	591,427	\$	562,972	
Reconciliation of Cash and Cash Equivalents to the Balance Shee	t:				
Cash and Cash Equivalents	\$	262,026	\$	1,643,770	
Restricted Cash and Cash Equivalents		187,000			
	\$	449,026	\$	1,643,770	
			-		

 Business Type Activities				Governmental Activities			
 Solid Waste		Total	1	nternal Service			
\$ 295,953	\$	640,026	\$	(3,291)			
- 99,070		93,148 932,008		-			
(6,693) - (10,199) (3,776) - (37,530)		(4,996) (1,293) (134,133) (13,848) (1,602) (92,229)		- - - -			
(87,802) 5,929 8,372 293 - 43,592		(69,659) 15,491 16,905 293 868 107,128		23,329			
 (18,180) - - - (6,924)		(44,679) - - 803,402		42,193 (21,113) 44,409			
\$ 289,029	\$	1,443,428	\$	41,118			
\$ 369,285	\$	2,275,081 187,000	\$	301,872 -			
\$ 369,285	\$	2,462,081	\$	301,872			

## CITY OF WAVERLY, IOWA STATEMENT OF FIDUCIARY NET POSITION Agency Funds JUNE 30, 2016

<del></del>	
\$	17,755
	1,265,308
	22,102
	1,305,165
	1,271,634
<del>,</del>	33,531
	1,305,165
<del> </del>	_
\$	<u>.</u>
	\$

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Waverly, lowa, is a political subdivision of the State of Iowa located in Bremer County, and was incorporated in 1859, under the laws of the State of Iowa, later amended in 1974 under the Home Rule City Act. The City operates under a Mayor-Council form of government with an appointed administrator elected on a nonpartisan basis and administers the following programs as authorized by its charter: public safety, public works, health and social services, culture and recreation, community and economic development, general government, capital projects and debt service. The City also has municipal water, sewer and solid waste utility systems which are governed by the City Council.

The City's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board.

## A. REPORTING ENTITY

For financial reporting purposes, the City of Waverly, lowa, has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City.

These financial statements present the City of Waverly, lowa (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City. Complete financial statements of the individual component units, which issued separate financial statements as noted below, can be obtained from their respective administrative office.

#### Discretely Presented Component Units

Waverly Health Center - The City established a municipal hospital, Waverly Health Center, in accordance with paragraph 392.6 of the Code of Iowa. The City provided for the election of a Board of Trustees vested with authority to provide management controls, and the rules for the hospital's economic conduct, which in accordance with criteria set forth by the Governmental Accounting Standards Board, meets the definition of a component unit which should be discretely presented. The hospital's financial data is reported in a separate column to emphasize that it is legally separate from the City. The Hospital is financially accountable to the City and its operating budget is subject to approval of the City Council.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Waverly Light and Power – The City established a municipal utility by ordinance on October 3, 1977. The City appoints the governing body which in accordance with criteria set forth by the Governmental Accounting Standards Board meets the definition of a component unit which should be discretely presented. The Utilities financial data is reported in a separate column to emphasize that it is legally separate from the City. Waverly Light and Power is financially accountable to the City. During the fiscal year ended June 30, 2016, Waverly Light and Power transferred \$1,103,680 to the City of Waverly which is accounted for in the City's financial statements as intergovernmental revenue in the applicable City funds. The utility operates on a calendar year. Therefore financial statements presented herein are reported for the year ended December 31, 2015.

#### Jointly Governed Organizations

The City also participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following Boards or Commissions: Bremer-Waverly Public Safety Board, Bremer County Emergency Management Commission, Bremer County Joint E911 Service Board, and the Tri-County Drug Task Force.

#### B. BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE STATEMENTS

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services. The City's general, special revenue, debt service, capital project, and permanent funds are classified as governmental activities. The City's health insurance internal service fund is classified as a governmental activity.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Statement of Net Position presents the City's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories.

Net Investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

The City does not allocate indirect costs. Certain expenses of the City are accounted for through the internal service fund on a cost-reimbursement basis.

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year activities.

#### C. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues or receipts, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for, in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. GASB No. 34 sets forth minimum criteria for the determination of major funds. The City can electively add funds, as major funds, which have a specific community focus. The non-major funds are combined into a single column in the fund financial statements.

The City reports the following major governmental funds:

**Governmental Fund Types** – The governmental fund financial statements are reported using the current financial resources measurement focus. This means that the focus of the governmental funds' measurement is upon the determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the major governmental funds of the City:

1) General Fund — The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The sources of revenue include property taxes, charges for services, fines and fees, licenses and permits, as well as state and federal grants. The expenditures of the General Fund relate to general administration, police and fire protection, maintenance of public streets, economic development, and culture and recreation.

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- 2) <u>Special Revenue Fund</u> The Employee Benefit Fund is used to account for the collection of a property tax levy to be used for employee benefit expenses.
- 3) Special Revenue Fund The TIF Fund (Tax Incremental Financing) is used to account for property taxes received to be expended for public improvements, construction of public infrastructure as well as economic development opportunities, incentives, sites, land, rebates and grant agreements.
- 4) <u>Debt Service Fund</u> Debt Service Fund is used to account for property taxes received to be expended to retire principal and interest on General Obligation Bonds and other debt.
- 5) <u>Capital Project</u> The Airport Runway Reconstruction Capital Project Fund is used to account for financial resources to be used for the reconstruction of the Airport Runway.
- 6) <u>Capital Project</u> The Dry Run Improvement Fund is used to account for the use of financial resources to be used for the construction of the Dry Run improvement project.

**Proprietary Fund Types** – The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. Operating revenues and expenses are distinguished from non-operating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of enterprise funds are charges to customers for services. Operating expenses consist of cost of sales and services, administrative expenses and depreciation on capital assets. The U.S. generally accepted accounting principles used are those applicable to similar businesses in the private sector.

1) Enterprise Funds – Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis should be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City maintains several business-type activities. The major enterprise funds are listed as follows:

The Water Fund is used to account for the operation and maintenance of the City's water system.

The Sewer Fund is used to account for the operation and maintenance of the City's sewer system.

The Solid Waste Fund is used to account for the operation and maintenance of the City garbage disposal system.

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2) <u>Internal Service Funds</u> – Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-recovery basis.

The City's internal service fund is presented in the proprietary fund financial statements.

<u>Health Insurance</u> – To account for the funding and maintenance of the City's self-funded health insurance provided to City employees. Since the principal users of this internal service are the City's governmental activities, the financial statements of the health insurance internal service fund are consolidated into the governmental column when presented in the government-wide financial statements. To the extent possible, the cost of these services is reported in the appropriate functional activity.

**Fiduciary Fund Types** – Fiduciary funds are used to report assets held in an agency or custodial capacity for others and therefore not available to support City programs. Since agency funds are custodial in nature, they do not involve the measurement of results of operations and are not incorporated into the government-wide financial statements. The City's Electric Utility Agency Fund is used to account for collecting receipts on behalf of Waverly Light and Power. The City's Wartburg-Waverly Wellness Center Agency Fund is to account for the activity recorded on behalf of the Wartburg-Waverly Wellness Center.

## D. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year end with the exception of expenditure driven grants for which a one-year availability period is used.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### E. Budgets

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2016, disbursements exceeded the amount budgeted in the Health and Social Services, Culture and Recreation, and Business-type / Enterprises function.

## F. Cash And Cash Equivalents And Investments

The City is authorized by statute to invest public funds not currently needed for operating expenses in notes, certificates, bonds, prime eligible bankers acceptances, certain high rated commercial paper, perfected repurchase agreements, or other evidences of indebtedness which are obligations of or guaranteed by the United States of America or any of its agencies, or in time deposits or savings accounts in depositories approved by the City Council.

#### 1) Cash and Cash Equivalents

Includes investments with original maturities of three months or less.

#### 2) Investments

The City and its component unit use the following methods in determining the reported amounts.

Type <u>Method</u>

City

Nonnegotiable Certificates of Deposit Iowa Public Agency Investment Trust

U.S. Treasury Notes, State & Local Government Series

Component Unit

Nonnegotiable Certificates of Deposit

U.S. Treasury Notes, State & Local Government Series

Iowa Public Agency Investment Trust

**Debt Securities** 

U.S. Government Securities

Maturity of one year or less when purchased

Maturity of more than one year when purchased

Cost
Fair Value Determined by Current Share Prices
Fair Value Determined

Based on Quoted Market Price

Cost

Fair Value Determined
Based on Quoted Market Price

Fair Value Determined By Current Share Prices

Amortized Cost Fair Value Based on Quoted Market Price

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Property Tax Receivable

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represent taxes collected by the County but not remitted to the City at June 30, 2016 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2014 assessed property valuations; is for the tax accrual period July 1, 2016 through June 30, 2016 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in March, 2015. Any county collections on the 2015-2016 tax levy remitted to the City within 60 days subsequent to June 30, 2016, are recorded as property tax revenue.

#### H. Short-Term Interfund Receivables/Payables

During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets, and service debt. To the extent that certain transactions between funds have not been paid or received as of June 30, 2016, balances of interfund amounts payable or receivable have been recorded as "due to other funds" and "due from other funds", respectively. Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as interfund balances.

#### I. Inventories

All inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

#### J. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2016 are recorded as prepaid items.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### K. Restricted Assets

Revenue bond ordinances require the City to reserve certain cash and investments to provide for payment of bonds and interest, for protection of bondholders, and for extension and improvement of facilities. These balances are separately disclosed in the Enterprise Funds.

#### L. Property and Equipment

Assets with an initial individual cost of \$5,000 or more are considered capital assets. Property and equipment are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed assets are reported at their fair value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Infrastructure has been capitalized using historical or estimated historical cost beginning in 1980 as required by GASB 34. Depreciation on all assets is provided on the straight-line basis over the following estimated lives:

Buildings 20 – 50 Years
Utility Plant 30 – 33 Years
Machinery & Equipment 5 - 20 Years
Infrastructure 20 – 100 Years

#### M. Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense / expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date but before the end of the employer's reporting period and deferred charges related to bond refunding.

## N. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2016. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and Road Use Tax Fund.

### O. Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the government-wide financial statements. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### P. Fund Equity

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through city ordinance approved prior to year end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Assigned</u> – Amounts the City intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. The finance officer or City Manager is authorized, based on action of the City Council, to assign amounts to a specific purpose pursuant to authority given by the City Council.

<u>Unassigned</u> – All amounts not included in other spendable classifications. The General Fund is the only fund with a positive unassigned fund balance.

#### Q. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### R. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### S. Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund services provided and used transactions and reimbursements, are reported as transfers.

#### T. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measureable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which they are levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

#### U. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to / deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems'. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Note 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

The City's deposits at June 30, 2016, were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. Chapter 12C provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers

#### Note 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. There were no significant differences in investments held during the year from those at June 30, 2016.

At June 30, 2015 the City had the following investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

	Credit	Fair		Fair Value
	Risk	Value	Maturity	Hierarchy
Mutual Funds	N/A	\$ 81,835	1 year	Level 2
IPAÍT	AAA	\$1,048,180	1 year	N/A
Community Foundation of NE Iowa	N/A	\$ 102,012	1 year	Level 3

The City uses fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

In addition, the City had investments in the lowa Public Agency Investment Trust (IPAIT) which are valued at an amortized cost of \$1,048,180 pursuant to Rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals for the IPAIT investments. The City's investment in IPAIT is unrated.

The City had no other investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

Interest rate risk – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

Credit risk – The City's FEMA investment at June 30, 2016 is rated Aaa by Moody's Investors Service. The investment in the Iowa Public Agency Investment Trust is unrated.

Concentration of credit risk – The City places no limit on the amount which may be invested in any one issuer. More than 5% of the City's investments are in the Federal National Mortgage Association. The City's investment in the Federal National Mortgage Association is 28.77% of the City's total investments.

#### Note 3 - RECEIVABLES

Receivables at June 30, 2016 are net of allowance for uncollectibles. The allowance for uncollectibles of the enterprise funds of the primary government was \$11,829 at June 30, 2016. The Waverly Health Center component unit had an allowance for uncollectibles of \$4,600,000 at June 30, 2016.

## Note 4 - DUE FROM OTHER GOVERNMENTS

At June 30, 2016, amounts due from other governments were as follows:

Due from the Federal Aviation Administration Grant Funding	\$1,612,435
Due from the State of Iowa for local option sales taxes	127,063
Due from the Iowa Department of Transportation for road use tax allocations	91,891
Due from the CDBG Grant	39,935
Due from Waverly Light and Power	15,213
Due from the Iowa Department of Transportation for 2 <sup>nd</sup> Ave SW and 16 <sup>th</sup> St	
reconstruction and Bubreck Trail	91,973
Due from other various sources	43,904
Total Due from Other Governments	\$2,022,414

#### Note 5 - INTERFUND RECEIVABLES AND PAYABLES

As of June 30, 2016, short-term interfund borrowings were as follows:

Fund Due To	<u>Fund Due From</u>	E	<u>lmount</u>
General Fund	Special Revenue - Tax Increment Financing	\$	65,685
General Fund	Debt Service		26,586
General Fund	Capital Project - Airport Runway Reconstruction		1,151,380
General Fund	Non-major Governmental Funds		434,770
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	\$	1,678,421

This internal balance represents amounts due from/due to other funds to cover deficit cash balances.

Note 6 - CAPITAL ASSETS

A summary of changes in capital assets is as follows:

#### **Primary Government**

	Balance July 1, 2015	Additions	Deletions	Balance June 30, 2016
Governmental Activities:			· · · · · · · · · · · · · · · · · · ·	
Capital assets not being depreciated:				
Land	\$ 13,481,614	\$ 306,750	\$ -	\$ 13,788,364
Construction in Progress	8,730,129	7,527,012	7,650,007	8,607,134
Total capital assets not being depreciated	22,211,743	7,833,762	7,650,007	22,395,498
Capital assets being depreciated:				
Buildings and Improvements	12,220,939	1,585,315	-	13,806,254
Equipment	7,003,700	480,440	215,2 <b>1</b> 9	7,268,921
Infrastructure	47,330,630	6,064,691		53,395,321
Total capital assets being depreciated	66,555,269	8,130,446	215,219	74,470,496
Less: Accumulated Depreciation for:				
Buildings and Improvements	4,006,994	343,069	_	4,350,063
Equipment	4,048,661	497,938	183,100	4,363,499
Infrastructure	20,786,752	1,949,571	-	22,736,323
Total Accumulated Depreciation	28,842,407	2,790,578	183,100	31,449,885
Total capital assets being depreciated, net	37,712,862	5,339,868	32,119	43,020,611
Governmental activities capital assets, net	\$ 59,924,605	\$ 13,173,630	\$ 7,682,126	\$ 65,416,109

Construction in progress at June 30, 2016, for the governmental activities consisted of costs associated with the Airport Runway Reconstruction, Waverly Golf Course Pond Project, Dry Run Improvements and various other street projects.

Note 6 - CAPITAL ASSETS (CONTINUED)

	Balance July 1,			Balance June 30,
	 2015	Additions	Deletions	 2016
Business-Type Activities:				
Capital assets not being depreciated:				
Land	\$ 117,723	\$ -	\$ -	\$ 117,723
Construction in Progress	2,097,853	2,151,508	3,980,931	268,430
Total capital assets not being depreciated	 2,215,576	2,151,508	 3,980,931	 386,153
Capital assets being depreciated:				
Buildings and Improvements	6,109,870	3,767,507	_	9,877,377
Equipment	2,616,970	884,776	287,814	3,213,932
Lines and Structures	20,257,526	213,424	-	20,470,950
Total capital assets being depreciated	28,984,366	4,865,707	 287,814	 33,562,259
Less: Accumulated Depreciation				
Buildings and Improvements	4,276,378	111,456	-	4,387,834
Equipment	1,759,613	164,520	191,722	1,732,411
Lines and Structures	10,644,917	656,032	-	11,300,949
Total Accumulated Depreciation	 16,680,908	932,008	 191,722	17,421,194
Total capital assets being depreciated, net	12,303,458	3,933,699	96,092	16,141,065
Business-type activities capital assets, net	\$ 14,519,034	\$ 6,085,207	\$ 4,077,023	\$ 16,527,218

Construction in progress at June 30, 2016 for the business type activities consisted of costs associated with various water and sewer infrastructure projects.

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities: Public Safety Public Works Culture and Recreation General Government	\$ 322,265 2,163,969 244,538 59,806
Total depreciation expense – governmental activities	\$ 2,790,578
Business-Type Activities: Water Sewer Solid Waste	\$ 306,376 526,562 99,070
Total depreciation expense – business-type activities	\$ 932,008

## Note 6 - CAPITAL ASSETS (CONTINUED)

A summary of changes in capital assets for the discretely presented component units is as follows:

	I	Balance July 1,					Balance June 30,
		2015	Ad	lditions	Dele	tions	2016
Waverly Health Center:							
Capital assets not being depreciated:							
Land	\$	2,206,302	\$	-	\$	-	\$ 2,206,302
Construction in Progress		27,779		83,110		-	110,889
Total capital assets not being depreciated		2,234,081		83,110		-	2,317,191
Capital assets being depreciated:							
Land Improvements		2,439,773		10,932		-	2,450,705
Buildings and Fixed Equipment	:	25,725,448		842,372		-	26,567,820
Major Movable Equipment		18,207,737		842,402		-	19,050,139
Total capital assets being depreciated		46,372,958		1,695,706		-	48,068,664
Less: Accumulated Depreciation	;	31,017,589		2,495,837		-	33,513,426
Total capital assets being depreciated, net		15,355,369		(800,131)		-	14,555,238
Component unit capital assets, net	\$	17,589,450	\$	(717,021)	\$	-	\$16,872,429

Construction in progress at June 30, 2016 for the Waverly Health Center consists of costs related to equipment deposits and equipment installations in progress.

	Balance			Balance
	January 1, 2015	Additions	Deletions	December 31, 2015
Waverly Light and Power:	2010	Additions	Deletions	2010
Capital assets not being depreciated:				
Land	\$ 357,124	\$ -	\$ 5,500	\$ 351,624
Construction in Progress	3,158,974	2,117,874	-	5,276,848
Total capital assets not being depreciated	3,516,098	2,117,874	5,500	5,628,472
Capital assets being depreciated:				
Improvements	37,287,933	4,007,098	65,813	41,229,218
Buildings	3,919,171	264,832	-	4,184,003
Equipment	6,616,917	289,018	264,482	6,641,453
Louisa Plant	10,168,576	108,720	13,806	10,263,490
WS4 Plant	5,396,835	7,869	4,793	5,399,911
Total capital assets being depreciated	63,389,432	4,677,537	348,894	67,718,075
Less: Accumulated Depreciation	31,846,703	2,104,995	254,553	33,697,145
Total capital assets being depreciated, net	31,542,729	2,572,542	94,341	34,020,930
Component unit capital assets, net	\$ 35,058,827	\$ 4,690,416	\$ 99,841	\$ 39,649,402

Note 6 - CAPITAL ASSETS (CONTINUED)

Reconciliation of Net Investment in Capital Assets:				Compone	∍nt U	nits	
		Governmental Business-type		Waverly	Waverly		
			Activities	Activities	Health Center	Lig	ht & Power
Land		\$	13,788,364	\$ 117,723	\$ 2,206,302	\$	351,624
Const	ruction in Progress		8,607,134	268,430	110,889		5,276,848
Capita	al Assets (net of accumulated						
depr	eciation)		43,020,611	16,141,065	14,555,238		34,020,930
Less:	General Obligation Bonds Payable		20,145,924	2,014,486	-		-
	Notes Payable		145,490	372,711	1,153,050		-
	Revenue Bonds		_	3,482,780	3,490,000		11,598,370
Add:	Deferred Loss on Refunding		14,371	2,190	106,523		-
	Reserve from Borrowing		-	-	-		950,751
Net In	vestment in Capital Assets	\$	45,139,066	\$ 10,659,431	\$ 12,335,902	\$	29,001,783

#### Note 7 - LONG-TERM LIABILITIES

The City's computed legal debt limit as of June 30, 2016, is \$33,601,567 of which \$21,435,000 is committed for outstanding general obligation debt.

The following is a summary of bond transactions of the City for the year ended June 30, 2016:

	Governmental	Busines					
	<u>Activities</u>	Activ	ities				
	General O	bligation			Notes F		
	Bonds and						
	Notes	Bonds Paid		No	otes Paid	Notes Paid	
	Paid By	Ву			by	by Debt	
	Debt Service	Enterprise	Revenue	E	nterprise	Service	
	Fund	Funds	Bonds		Fund	Fund	Total
Primary							
Government:							
Bonds payable							
July 1, 2015	\$ 21,665,000	\$ 2,385,000	\$3,705,000	\$	157,655	\$ 193,602	\$ 28,106,257
Plus: Issued	-	-	-		363,938	-	363,938
Less: Payments	2,235,000	380,000	315,000		148,882	48,112	3,126,994
Bonds Payable							
June 30, 2016	\$ 19,430,000	\$ 2,005,000	\$3,390,000	\$	372,711	<b>\$ 145,490</b>	\$ 25,343,201
Due within one year	\$ 2,210,000	\$ 385,000	\$ 325,000	\$	151,060	\$ 15,236	\$ 3,086,296
•							

The City of Waverly's general obligation bonds are shown gross of the unamortized premium of \$715,924 for governmental activities and \$102,266 for business-type activities between the GO Bonds and Revenue Bonds on the Statement of Net Position.

## Note 7 - LONG-TERM LIABILITIES (CONTINUED)

		Vaverly Health Center	Waverly Light And Power	С	Total omponent Units
Component Unit: Bonds Payable / Notes Payable- June 30,2015/December 31, 2014 Plus: Issued Less: Retired	\$	5,787,428 811,732 1,956,110	\$ 5,612,368 6,975,774 1,028,421	\$	11,399,796 7,787,506 2,984,531
Bonds Payable / Notes Payable- June 30, 2016 / December 31, 2015 Due within one year	\$ \$	4,643,050 1,933,497	\$ 11,559,721 \$ 663,421	\$ \$	16,202,771 2,596,918

The component unit's debt is shown gross of unamortized premium of \$38,649.

## Notes Payable

On August 15, 2013 the solid waste fund purchased a recycling truck with annual payments of \$157,655 due on August 15 of each year accruing interest at 3.5%.

On July 21, 2014, the City approved the purchase of property for \$160,000 from Stuart Macrey for the Cedar River Parkway Project. This purchase agreement allowed the City to purchase the property on contract over the course of 9 years at an interest rate of 5%.

On May 27, 2016, the City borrowed funds from a local bank to purchase new garbage trucks in the amount of \$363,938 accruing interest at 3% and due in annual installments through May, 2020.

The annual principal and interest requirements for the City are as follows:

	Governmer	ntal	Business-Type		
	Land Purch	ase	Garbage Truck		
	Principal Interest		Principal	Interest	
2017	\$ 15,236	\$ 7,274	\$ 151,060	\$ 11,757	
2018	15,998	6,513	71,720	6,742	
2019	16,798	5,713	73,901	4,560	
2020	17,637	4,873	76,030	2,318	
2021	18,519	3,991	pag	-	
2022-2024	61,302	6,230	_		
	\$ 145,490	\$ 34,594	\$ 372,711	\$ 25,377	

Note 7 - LONG-TERM LIABILITIES (CONTINUED)

General Obligation

General obligation bonds outstanding as of June 30, 2016 are as follows:

	Date		Final		Α	mount	Οι	itstanding
	of	Interest	Due	Annual	Or	iginally		June 30,
	Issue	Rates	Date	Payments		ssued		2016
General Obligation:								
*2008 GO Refunding	2008	3.2-3.65%	2018	155,000-165,000	\$	2,270,000	\$	330,000
2009 GO Refunding	2009	2.5-3.65%	2019	255,000-555,000		4,360,000		805,000
2010A GO Refunding	2010	2,0-2,85%	2017	90,000		670,000		90,000
*2011 GO Urban Renewal	2011	2.0-3.0%	2021	225,000-285,000		2,455,000		1,230,000
2012A GO Bonds	2012	.6-1.5%	2017	460,000-465,000		2,495,000		465,000
*2012B GO LOSST Bonds	2012	.65-1.5%	2019	365,000-380,000		2,195,000		1,115,000
*2012C GO Bonds	2013	1-1.75%	2022	290,000-315,000		2,955,000		1,815,000
2013A GO Bonds	2013	.7 <b>-</b> 1. <b>7</b> %	2020	100,000-105,000		700,000		410,000
2014A GO Bonds	2014	2.0-3.0%	2029	205,000-725,000		7,306,200		7,050,000
2015B GO Bonds	2015	2.0-4.0%	2027	120,000-940,000		8,245,000		8,125,000
Total General Obligation				=	\$	33,651,200	\$	21,435,000

All General Obligation Debt except those marked with (\*) are to be retired through property tax levies. A portion of those (\*) bonds, other than the LOSST and Urban Renewal bonds, are paid with water and sewer revenues. The revenue bonds are to be retired with water and sewer revenues.

#### Revenue Bonds

The City also has issued revenue bonds where the City pledges income derived from the acquired constructed asset to pay debt service. Revenues from the related enterprise will be used to retire these bonds and have been pledged for the entire term of the bonds.

Note 7 - LONG-TERM LIABILITIES (CONTINUED)

Revenue bonds outstanding as of June 30, 2016 are as follows:

	Date		Final		Amount	Outstanding
	of	Interest	Due	Annual	Originally	June 30,
	Issue	Rates	Date	Payments	Issued	2016
Revenue Bonds:						
2014B – Water	2014	0.50-2.7%	2025	160,000-190,000	\$ 1,870,000	\$ 1,555,000
2015 - Sewer	2015	2.0-4.0%	2026	155,000-210,000 _	1,990,000	1,835,000
Total Revenue Bonds				<del>-</del>	3,860,000	3,390,000
Component Units:						
Waverly Health Center: 2013 Hospital Revenue Refunding Bonds	2013	1.2-2.35%	2018	1,570,000-1,855,000	9,685,000	3,490,000
, , <b>2</b>				_	9,685,000	3,490,000
Waverly Light and Power						
2007 Utility Rev. Bonds	2007	.70%	2022	188,421	2,826,316	1,318,947
2015 Utility Rev. Bonds	2015	2-4%	2030	100,000-180,000	4,980,000	4,986,000
2013 Revenue Bond	2013	.467%	2023	365,000-390,000	4,000,000	3,265,000
2015 Comm Utility Rev. Bonds	2015	4.3%	2030	350,000-505,000	1,995,774	1,995,774
•				_	13,802,090	11,559,721
Grand Total Revenue Bonds				=	\$ 27,347,090	\$ 18,439,721

The bond principal and interest annual requirements for the City are as follows:

	Paid by Debt \$	Service Fund	Paid by Enterprise Fund General Obligation Revenue Bond				
Year Ending June 30, 2017	<u>Principal</u> \$ 325.000	<u>Interest</u> \$ 80.805	<u>Principal</u> \$ 385.000	<u>Interest</u> \$ 33,403	<u>Principal</u> \$ 325.000	Interest \$ 80,805	
2018 2019	325,000 325,000 335,000	76,065 70,845	390,000 300,000	27,131 19,238	325,000 335,000	76,065 70,845	
2020 2021 2022-2026	345,000 345,000 1,715,000	65,135 58,915 142,245	305,000 310,000 315,000	14,738 10,163 5,513	345,000 345,000 1,715,000	65,135 58,915 142,245	
2022-2020	\$ 3,390,000	\$ 494,010	\$2,005,000	\$ 1 <b>1</b> 0,186	\$ 3,390,000	\$ 494,010	

The bond principal and interest annual requirements for the component units are as follows:

Waverly	Health	Center
vvavenv	neaun	Center

Year Ending June 30,	Revenue Refunding Bonds	_	Notes ayable	F	Total Principal	ln	terest	Total
2017 2018 2019 2020	\$ 1,635,000 1,855,000	\$	298,497 306,582 258,537 144,717	\$	1,933,497 2,161,582 258,537 144,717	\$	86,313 49,088 1,250	\$ 2,019,810 2,210,670 259,787 144,717
2021	\$ 3,490,000	\$	144,717 1,153,050	\$	144,717 4,643,050	\$	136,651	\$ 144,717 4,779,701

Note 7 - LONG-TERM LIABILITIES (CONTINUED)

## Waverly Light and Power

Year Ending December 31	Revenue Bond Principal	Interest	Total
2016 2017 2018 2019 2020 2021-2025	\$ 663,421 693,421 1,078,421 1,248,421 1,283,421 6,596,616	\$ 534,855 513,423 502,924 476,205 440,031 1,146,891	\$ 1,198,276 1,206,844 1,581,345 1,724,626 1,723,452 7,743,507
2021-2020	\$ 11,559,721	\$ 3,614,329	\$ 15,171,050

There are a number of limitations and restrictions contained in the various bond indentures creating certain reserve and sinking funds to insure repayment of revenue bonds. The reserve and sinking fund requirements are recorded as restricted assets on the combined balance sheet and meet the minimum requirements of the various bond ordinances.

The following is a summary of other long-term liabilities of the City for the year ended June 30, 2016.

	July 1, 2015	Additions	Reductions	June 30, 2016	Due Within One Year
Governmental Activities: Compensated Absences OPEB Liability Equipment/Land Note Net Pension Liability	\$ 373,060 158,476 193,602 2,744,013	\$ 232,410 42,193 671,445	\$ 223,836 48,112	\$ 381,634 200,669 145,490 3,415,458	\$ 228,980 - 15,236
rtot i cholori zlazimi,	\$ 3,469,151	\$ 946,048	\$ 271,948	\$ 4,143,251	\$ 244,216
Business-Type Activities: Compensated Absences Equipment Note Net Pension Liability	\$ 79,289 157,655 507,834 \$ 744,778	\$ 64,479 363,938 107,128 \$ 535,545	\$ 47,574 148,882 - \$ 196,456	\$ 96,194 372,711 614,962 \$1,083,867	\$ 57,716 151,060 - \$ 208,776

#### Note 8 - TRANSFERS

The following is a summary of transfers between funds:

	General	Debt Service	Nonmajor Governmental	Total Transfers Out
General Fund	\$ -	\$ -	\$ 146,606	\$ 146,606
Tax Increment Financing	675,000	959,147	-	1,634,147
Employee Benefit	924,631	•	-	924,631
Nonmajor Governmental	<u>-</u>	679,753	598,916	1,278,669
Sewer	_	275	_	275
Water	_	199	60,000	60,199
Total Transfers In	\$1,599,631	\$1,639,374	\$ 805,522	\$ 4,044,527

## Note 8 - TRANSFERS (CONTINUED)

Transfers are used to:

- 1. Move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.
- 2. To move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due.

#### Note 9 - PENSION PLAN

Plan description – IPERS membership is mandatory for employees of the City and its component unit, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

#### **Pension Benefits**

A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55.

The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary).

Protection occupation members may retire at normal retirement age which is generally at age 55. The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

#### Note 9 - PENSION PLAN

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

## **Disability and Death Benefits**

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

#### Contributions

Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30 year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2016, pursuant to the required rate, Regular members contributed 5.95 percent of pay and the City contributed 8.93 percent for a total rate of 14.88 percent. Protective occupation members contributed 6.56 percent of pay and the City contributed 9.84 percent for a total rate of 16.40 percent.

The City's total contributions to IPERS for the year ended June 30, 2016 were \$296,652 and total contributions for the component unit were \$2,165,181.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the City reported a liability of \$2,336,885 and the component units reported a combined liability of \$16,521,423 for the proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net

### Note 9 - PENSION PLAN (CONTINUED)

pension liability was determined by an actuarial valuation as of that date. The City and the component unit's proportion of the net pension liability was based on their share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2015, the City's collective proportion was 0.047006 percent, which was a decrease of 0.0016553 percent from its proportion measured as of June 30, 2014. The component unit's collective proportion was 0.334315 percent, which was an increase of 0.021172 percent from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016, the City and its component unit recognized pension expense of \$197,068 and \$1,353,987, respectively. At June 30, 2016 the City and component unit reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	City		
	Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience	\$ 35,307	\$ -	
Changes of assumptions	65,852	-	
Net difference between projected and actual earnings on pension plan investments	349,644	554,614	
Changes in proportion and differences between City contributions and proportionate share of contributions	(1,512)	(10,480)	
City contributions subsequent to the measurement date	296,652	-	
Total	\$ 745,943	\$ 544,134	

	Component Unit		
		red Outflows Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	251,142	\$ 19,374
Changes of assumptions		457,653	297
Net difference between projected and actual earnings on pension plan investments		193,807	1,622,261
Changes in proportion and differences between Component Unit contributions and proportionate share of contributions		44,852	269,186
Component Unit contributions subsequent to the measurement date		2,165,181	
Total	\$	3,112,635	\$ <u>1,911,118</u>

\$296,652 and \$2,165,181 were reported as deferred outflows of resources related to pensions resulting from the City and component unit's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

## Note 9 - PENSION PLAN (CONTINUED)

Year Ended June 30,	City	Component Unit
2017	\$ (62,143)	\$ (548,779)
2018	(62, 143)	(548,779)
2019	(62,143)	(548,779)
2020	94,728	679,457
2021	(577)	3,216
	\$ (92,277)	\$ (963,664)

Actuarial assumptions – The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (effective June 30, 2014)	3.00 - 17 percent per annum
Salary Increases (effective June 30, 2014)	4.00 percent average, including inflation. Rates vary by membership group
Investment Rate of Return (effective June 30, 1996)	7.50 percent per annum, compounded annually, net of pension plan investment expense, and including inflation
Wage Growth (effective June 30, 1990)	4.00 percent per annum upon 3.00 percent inflation nd 1.00 percent real wage inflation

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Generational Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Equity	24%	6.29
Non US Equity	16	6.75
Private Equity	11	11.32
Real Estate	8	3.49
Core Plus Fixed Income	28	2.04
Credit Opportunities	5	3.63
TIPS	5	1.91
Other Real Assets	2	6.24
Cash	1	(0.71)
Total	100%	, ,

#### Note 9 - PENSION PLAN (CONTINUED)

Discount rate – The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City and component unit's proportionate share of the net pension liability to changes in the discount rate. The following presents the City's and component unit's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's and component unit's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50 percent) or 1 percentage point higher (8.5 percent) than the current rate.

	1% Decrease 6.5%	Discount Rate 7.5%	1% Increase 8.5%
City's proportionate share of the net pension liability Component Unit's proportionate share of the net	\$ 4,091,463	\$ 2,336,885	\$ 855,903
pension liability	\$29,400,463	\$ 16,521,423	\$ 5,657,587

Pension plan fiduciary net position – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report which is available on IPERS' website at www.ipers.org.

## Payables to the pension plan

At June 30, 2016, the component unit reported payables to the defined benefit pension plan of approximately \$100,000 for legally required employer contributions and approximately \$150,000 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

## Municipal Fire and Police Retirement System of Iowa (MFPRSI)

<u>Plan Description</u> – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at <a href="www.mfprsi.org">www.mfprsi.org</a>.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> - Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

#### Note 9 - PENSION PLAN (CONTINUED)

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66 percent of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2 percent for each additional year of service, up to a maximum of 8 years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50 percent surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. By electing to participate in DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

<u>Disability and Death Benefits</u> - Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60 percent of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50 percent of the member's average final compensation, for those with 5 or more years of service, or the member's service retirement benefit calculation amount, and 25 percent of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50 percent of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40 percent of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50 percent of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which states a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

<u>Contributions</u> - Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.40 percent of earnable compensation for the year ended June 30, 2016.

## Note 9 - PENSION PLAN (CONTINUED)

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of lowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1 percent of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of lowa the employer's contribution rate cannot be less than 17.00 percent of earnable compensation. The contribution rate was 27.77 percent for the year ended June 30, 2016.

The City's contributions to MFPRSI for the year ended June 30, 2016 was \$275,255.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00 percent of earnable compensation. The State of Iowa therefore is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 – Financial Reporting for Pension Plans, (GASB 67).

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2016.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2016, the City reported a liability of \$1,693,535 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2015, the City's proportion was .360469 percent which was a decrease of .004216 percent from its proportions measured as of June 30, 2014.

For the year ended June 30, 2016, the City recognized pension expense of \$165,607. At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

·	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	45,522	\$	2,894
Changes of assumptions		128,555		_
Net difference between projected and actual earnings on pension plan investments		286,362		460,681
Changes in proportion and differences between City contributions and proportionate share Of contributions		(1,130)		-
City contributions subsequent to the Measurement date Total	\$	275,255 734,564	\$	463,575

#### Note 9 - PENSION PLAN (CONTINUED)

\$275,255 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
June 30,	
2017	\$ (40,612)
2018	(40,612)
2019	(40,612)
2020	104,872
2021	12,698
Total	\$ (4,266)

<u>Actuarial Assumptions</u> The total pension liability in the June 30, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation 3.00 percent

Salary increases 4.50 to 15.11 percent, including inflation

Investment rate of return 7.50 percent, net of pension plan investment expense,

including inflation

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2002 to June 30, 2012.

Mortality rates were based weighting equal to 1/12 of the 1971 GAM table and 11/12 of the 1994 GAM table with no projection of future mortality improvement.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Target Allocation	Long-Term Expected Real Rate of Return
7.0%	3.8%
3.0%	6.5%
12.5%	6.0%
5.0%	8.5%
12.5%	7,0%
40.0%	
35.0%	6.0%
15.0%	9.8%
5.0%	9.3%
5,0%	6.8%
10.0%	
100%	
	12.5% 5.0% 12.5% 40.0% 35.0% 15.0% 5.0% 10.0%

#### Note 9 - PENSION PLAN (CONTINUED)

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the city's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent lower (6.50 percent) or 1-percent higher (8.5 percent) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	6.5%	7.5%	8.5%
itv	\$2,948,494	\$1,693,535	\$650,810

City's proportionate share of the net pension liability \$2,948,494 \$1,693,5

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about the pension plan's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at www.mfprsi.org.

#### Note 10 - DEFICIT FUND EQUITY

The City has sixteen funds with deficit equity balances at June 30, 2016. The City intends to finance these deficits from various resources including; road use tax funds, general funds, special assessments, capital project debt financing, grant revenues, and utility charges. The individual fund deficits were as follows:

Special Revenue - Tax Increment Financing	\$ 50,872
Debt Service Fund	23,533
Capital Project – Airport Runway Reconstruction	201,457
Capital Project - AMVETS Riverbank	38,023
Capital Project – 16 <sup>th</sup> St. Reconstruction	8,976
Capital Project – 20 <sup>th</sup> St. NW Culvert	33,655
Capital Project – Hwy 3 Reconstruction	6,601
Capital Project – 4 <sup>th</sup> St. NW Reconstruction	268
Capital Project - Emergency Demolition Program	72,548
Capital Project – Flood Home Demolition	42,108
Capital Project – 7 lood Promo Bernellider	42,270
Capital Project – Babcock Woods Trail Reconstruction	32,539
Capital Project - Dag Park	60
Capital Project – Dog Park	115,008
Capital Project - Outdoor Pool Renovation	9.194
Capital Project – 4 <sup>th</sup> St. Project	29.377
Capital Project – 4" St. Project	20,0.

#### Note 11 - RISK MANAGEMENT

<u>Medical Insurance</u> - The City uses a partially self-funded medical insurance program accounted for in an internal service fund. Costs of the program include medical benefits, administration fees and premiums for stop-loss coverage with limits of \$5,000 per covered employee per year and 125% of expected claims for year for the City as a whole per year.

## Note 11 - RISK MANAGEMENT (CONTINUED)

Claims payable and estimated claims incurred but not reported are recorded as liabilities of the Internal Service Fund.

Claims payable @ June 30, 2015	\$ 27,629
Claims paid	(232,223)
Claims incurred	211,110
Claims payable @ June 30, 2016	\$ 6,516

Other Risk - The City of Waverly is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductible and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

## Note 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> – The City operates a single-employer retiree benefit plan which provides medical/prescription drug benefits for retirees and their spouses. There are 70 active and 3 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a partially self-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

No stand alone financial report is issued.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation — The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the City's annual OPEB cost for the year ended June 30, 2016, the amount actually contributed to the plan and changes in the City's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$	60,820 5,233 (7,139)
Annual OPEB cost Contributions made		58,914 (16,721)
Increase in net OPEB obligation Net OPEB obligation beginning of year		42,193 158,476
Net OPEB obligation end of year	\$_	200,669

## Note 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation is summarized as follows:

		Percentage of Annual OPEB Cost	
Year Ended	Annual OPEB Cost	Contributed	Net OPEB Obligation
June 30, 2016	\$ 58,914	28.4%	\$ 200,669
June 30, 2015	\$ 58,914	28.4%	\$ 158,476
June 30, 2014	\$ 54,694	45.2%	\$ 116,283
June 30, 2013	\$ 54,694	45.2%	\$ 86,319
•	\$ 54,694	45.2%	\$ 56,355
•	\$ 64,605	86.2%	\$ 26,391
,	\$ 64,605	86.5%	\$ 17,454
June 30, 2009	\$ 64,605	86.5%	\$ 8,727
	June 30, 2016 June 30, 2015 June 30, 2014 June 30, 2013 June 30, 2012 June 30, 2011 June 30, 2010	June 30, 2016       \$ 58,914         June 30, 2015       \$ 58,914         June 30, 2014       \$ 54,694         June 30, 2013       \$ 54,694         June 30, 2012       \$ 54,694         June 30, 2011       \$ 64,605         June 30, 2010       \$ 64,605	Year Ended         Annual OPEB Cost         Contributed           June 30, 2016         \$ 58,914         28.4%           June 30, 2015         \$ 58,914         28.4%           June 30, 2014         \$ 54,694         45.2%           June 30, 2013         \$ 54,694         45.2%           June 30, 2012         \$ 54,694         45.2%           June 30, 2011         \$ 64,605         86.2%           June 30, 2010         \$ 64,605         86.5%

<u>Funded Status and Funding Progress</u> – As of July 1, 2014, the most recent actuarial valuation date for the period July 1, 2014 through June 30, 2015, the actuarial accrued liability was \$446,783, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$446,783. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$4,648,000 and the ratio of the UAAL to covered payroll was 9.6%. As of June 30, 2016, there were no trust fund assets.

Actuarial Methods and Assumptions — Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2014 actuarial valuation date using the Alternative Measurement Method (AMM) permitted under GASB Statement, a simplified version of the Projected Unit Credit Actuarial Cost Method was used. The actuarial assumptions includes a 4.5% discount rate based on the City's funding policy. The projected annual medical trend rate is 5%. The ultimate medical trend rate is 5.0% for all years.

## Note 12 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Mortality rates are from the 2010 United States Life Tables. Non-group specific age-based turnover data from GASB Statement 45 were used as the basis for assigning active members a probability of remaining employed until the assumed retirement age and for developing an expected future working lifetime assumption for purposes of allocating to periods the present value of total benefits to be paid.

Projected claim costs of the medical plan are \$13,907 per year for retirees less than age 65 and \$19,467 per year for retirees selecting spousal coverage. The salary increase rate was assumed to be 3% per year and the rate of inflation was assumed to be 3%. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

#### Note 13 - COMMITMENTS

During the year ended June 30, 2016, and in previous years the City had entered into several construction contracts totaling approximately \$9,200,000 of which approximately \$7,840,000 has been expended to date. The remaining balance will be paid as work progresses.

The City entered into an agreement with Wartburg College for the joint use of the new Wartburg-Waverly Wellness Center (The "W"). The City agreed to a contingent liability based on the revenues of the Wartburg-Waverly Wellness Center. In order to encourage the College to offer recreation programs, the City agrees that it will annually pay to the College the difference between the actual total revenues and the projected total estimated revenues beginning with the College's fiscal year ending May 31, 2009 and continuing for each fiscal year after through May 31, 2016. The revenue payment in any fiscal year from the City shall not exceed \$600,000. As of June 30, 2016 it was determined that the City was liable for the \$600,000 relating to the College's fiscal year ending May 31, 2016 as total revenues generated by The "W" were less than the agreed upon projected revenue amount.

#### Note 14 - CONTINGENCY

The City receives significant financial assistance from the U.S. government. Entitlement to the resources is generally based on compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. Any disallowances as a result of these audits become a liability of the fund that receives the grant. As of June 30, 2016, the City estimates that no material liabilities will result from such audits.

#### Note 15 - BLACK HAWK COUNTY LANDFILL CONTRACT

The City has contracted with Black Hawk County Solid Waste Commission for solid waste disposal. The new contract began October 1, 2007. The County may not be accumulating sufficient financial resources and the participating governments are obligated for a proportionate share of the debt, therefore, the City of Waverly may have an ongoing financial responsibility. The City pays \$33.25/ton of solid waste delivered to the landfill.

### CITY OF WAVERLY, IOWA Notes to Financial Statements June 30, 2016

#### Note 16 - JOINT VENTURE

The City is a participant with Bremer County in a joint venture to operate the Bremer – Waverly Public Safety Board. The City is obligated to remit 27% of the operating budget of the Bremer – Waverly Public Safety Board to the Organization. On dissolution of the Board, the net assets are to be contributed to the County for the operation. The Organization is governed by a five member board composed of two designated representatives from the City and two from the County. The fifth member of the board is chosen by the four designated representatives. Complete financial statements for the Bremer – Waverly Public Safety Board can be obtained from the Board's administrative office.

#### Note 17 - CONDUIT DEBT OBLIGATIONS

The City has issued Industrial Development Revenue Bonds to provide financial assistance to a private-sector entity for the acquisition and construction of commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and payable solely from the private-sector entity. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2016, Industrial Development Revenue Bonds had an original issue amount of \$1,000,000. The outstanding balance at June 30, 2016 was \$814,317.

#### NOTE 18 - PRIOR PERIOD ADJUSTMENT

It was identified that the Sales Tax Increment Fund was inadvertently omitted from the prior year financial statements. The effect of this change was to add restricted fund balance and restricted net position of \$248,186 to the June 30, 2015 totals.



## CITY OF WAVERLY, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) Governmental Funds and Proprietary Funds

		vernmental Funds Actual	Pr	oprietary Funds Actual		Total Actual
Receipts:			ф		φ	8,231,452
Taxes	\$	8,231,452	\$	-	\$	
Special Assessments		12,943		324		13,267
Licenses and Permits		87,271		-		87,271
Intergovernmental Revenue		3,856,444		-		3,856,444
Charges for Services		815,475		4,240,683		5,056,158
Fines and Forfeits		54,191		-		54,19
Contributions		90,303		-		90,303
Revenue from Use of Property		67,106		92,824		159,930
Interest on Investments		44,876		19,425		64,30
Miscellaneous		270,944				270,94
Total Receipts		13,531,005		4,353,256		17,884,26
Disbursements:						2 2 2 5 4 2
Public Safety		2,365,433		-		2,365,43
Public Works		1,433,543		-		1,433,54
Health and Social Services		64,184		_		64,18
Culture and Recreation		2,419,888		•		2,419,88
Community and Economic Development		1,144,322		•		1,144,32
General Government		833,264		-		833,26
Capital Projects		10,234,303		-		10,234,30
Debt Service		2,798,190		_		2,798,19
Business Type/Enterprises		_,,		6,554,013		6,554,01
Total Disbursements		21,293,127		6,554,013		27,847,14
Excess (deficiency) of revenues over expenditures		(7,762,122)		(2,200,757)		(9,962,87
Other financing sources (uses):						
Issuance of Debt		-		363,938		363,93
Proceeds from Sale of Capital Assets		800		_		80
Transfers In		4,044,527		-		4,044,52
Transfers Out		(3,984,053)		(60,474)		(4,044,52
Total other financing sources (uses)		61,274		303,464		364,73
Net Change in Fund Balance		(7,700,848)		(1,897,293)		(9,598,14
Balances - beginning of year		14,542,474		4,789,120		19,331,59
Balances - end of year	\$	6,841,626	\$	2,891,827	\$	9,733,45
Reconciliation of Ending Fund Balance - Cash Basis:						
Cash and Cash Equivalents	\$	6,013,241	\$	2,275,081	\$	8,288,3
	Ψ	828,385	*	429,746	·	1,258,1
Investments		020,000		187,000		187,0
Restricted Cash and Cash Equivalents	\$	6,841,626	\$	2,891,827	\$	

	 	· · · · · · · · · · · · · · · · · · ·		
	 Budgeted /	Amounts Final		Final to Actual Variance
-		•		
	\$ 8,413,725	\$ 8,413,725	\$	(182,273)
	1,427	11,427		1,840
	36,360	36,360		50,911
	5,219,528	5,414,978		(1,558,534)
	5,765,896	5,765,896		(709,738)
	-	-		54,191
	-	-		90,303
	167,741	175,241		(15,311)
	-	-		64,301
	130,450	195,450		75,494
	 19,735,127	20,013,077		(2,128,816)
	2,358,686	2,433,618		68,185
	1,786,414	1,671,396		237,853
	14,750	14,750		(49,434)
	2,357,266	2,396,803		(23,085)
	1,255,145	1,310,457		166,135
	891,944	906,944		73,680
	10,409,107	11,797,706		1,563,403
	3,120,514	3,120,514		322,324
	3,734,524	4,095,365		(2,458,648)
	 25,928,350	27,747,553		(99,587)
	(6, 193, 223)	(7,734,476)	}	(2,228,403)
	 (=) / = =  /			
		-		363,938
	_	-		800
	5,031,341	5,876,364		(1,831,837)
	(5,031,341)	(5,876,364	)	1,831,837
	 <u> </u>			364,738
	(6, 193, 223)	(7,734,476	)	(1,863,665)
	, ,	•		
	19,331,594	19,331,594	_	
	\$ 13,138,371_	\$11,597,118	\$	(1,863,665)

# CITY OF WAVERLY, IOWA BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING For the Year Ended June 30, 2016

Tor the Tear Ended edite 66, 2516			Accrual/ Modified
	Cash Basis	Accrual Adjustments	Accrual Basis
Revenue:			
Taxes	\$ 8,231,452	\$ (16,040)	\$ 8,215,412
Special Assessments	13,267	(1,639)	11,628
Licenses and Permits	87,271	382	87,653
Intergovernmental Revenue	3,856,444	701,905	4,558,349
Charges for Services	5,056,158	(41,941)	5,014,217
Fines and Forfeits	54,191	-	54,191
Contributions	90,303	(5,830)	84,473
Revenue from Use of Property	159,930	-	159,930
Interest on Investments	64,301	(184)	64,117
Miscellaneous	270,944	93,823	364,767
Total Revenue	17,884,261	730,476	18,614,737
Expenditures/Expenses:			
Public Safety	2,365,433	(36,161)	2,329,272
Public Works	1,433,543	2,515	1,436,058
Health and Social Services	64,184	-	64,184
Culture and Recreation	2,419,888	42,186	2,462,074
Community and Economic Development	1,144,322	(654,553)	489,769
General Government	833,264	4,583	837,847
Capital Projects	10,234,303	(642,562)	9,591,741
Debt Service	2,798,190	22,548	2,820,738
Business Type/Enterprises	6,554,013	(2,679,336)	3,874,677
Total Expenditures/Expenses	27,847,140	(3,940,780)	23,906,360
Excess (Deficiency) of Revenues Over			
Expenditures/Expenses	(9,962,879)	4,671,256	(5,291,623)
Other financing sources (uses):			
Issuance of Debt	363,938	(363,938)	-
Contributed Capital Revenue	-	268,881	268,881
Proceeds from Sale of Capital Assets	800	-	800
Transfers in	4,044,527	-	4,044,527
Transfers Out	(4,044,527)	-	(4,044,527)
Total other financing sources (uses)	364,738	(95,057)	269,681
Excess (Deficiency) of Revenues and Other Financing			/= +0.4 0 :=\
Sources over Expenditures/Expenses and Other (Uses)	(9,598,141)	4,576,199	(5,021,942)
Fund Balance/Retained Earnings - beginning of year	19,331,594	6,875,860	26,207,454
Fund Balance/Retained Earnings - end of year	\$ 9,733,453	\$ 11,452,059	\$ 21,185,512
		·	

### CITY OF WAVERLY Required Supplementary Information – Budgetary Reporting June 30, 2016

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Agency Fund and the Internal Service Fund, and appropriates the amount deemed necessary for each of the different City offices and departments. The budgets may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 9 major classes of expenditures known as functions, not by fund or fund type. These 9 functions are: public safety, public works, community and economic development, health and social services, culture and recreation, general government, debt service, capital projects, and business-type activities. Function disbursements required to be budgeted include expenditures for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, the City did not amend their budget.

During the year ended June 30, 2016, disbursements exceeded the amounts budgeted in the Health and Social Services, Culture and Recreation and business type/enterprises functions.

The previous schedule demonstrates the City's legal compliance to the budget. The following schedule reconciles the budgetary comparison to the actual GAAP basis financial statements.

CITY OF WAVERLY, IOWA SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN For the Year Ended June 30, 2016

#### REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30,	Actuarial Valuation Date		Val As	uarial ue of sets (a)	Actuarial Accrued Liability (AAL)- (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2000	July 1, 2008	*	\$	_	\$ 605,053	\$ 605,053	0.00%	\$	2,998,246	20.2%
2009	July 1, 2008		Ф \$	_	\$ 605.053	\$ 605,053	0.00%		3,000,000	20.2%
2010	<b>3</b> '				T	\$ 605,053	0.00%		3,000,000	20.2%
2011	July 1, 2008		\$	-	\$ 605,053	. ,				
2012	July 1, 2011		\$	-	\$ 481,652	\$ 481,652	0.00%	\$	3,460,000	13.9%
2013	July 1, 2011		\$	_	\$ 481,652	\$ 481,652	0.00%	\$	3,460,000	13.9%
2014	July 1, 2011		\$	-	\$ 481,652	\$ 481,652	0.00%	\$	3,460,000	13.9%
2015	July 1, 2014		\$	_	\$ 446.783	\$ 446,783	0.00%	\$	3,756,000	11.9%
	•			_	T		0.00%	•	4,648,000	9.60%
2016	July 1, 2014		\$	-	\$ 446,783	\$ 446,783	0.00%	Ф	4,040,000	9.0070

<sup>\*</sup> Fiscal 2009 was the first year for calculating the Post Employment Benefit Obligation so information from previous years in not available.

See Note 12 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost and Net OPEB Obligation, funding status and funding progress.

## CITY OF WAVERLY, IOWA SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST FISCAL YEAR\*

### (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2016

		С	ty	
	20	216	2	015
Proportion of the net pension liability	0.04	7006%	0.048	36613%
Proportionate share of the net pension liability	\$	2,337	\$	1,930
Covered-employee payroll	\$	3,312	\$	3,180
Proportionate share of the net pension liability as a percentage of its covered employee payroll		70.56%		60.69%
Plan fiduciary net position as a percentage of the total pension liability		85%		88%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of June 30.

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City and component unit will present information for those years for which information is available.

	Compon	ent Units		
	2016	2015		
Proportion of the net pension liability	0.334315%	0.313143%		
Proportionate share of the net pension liability	\$ 16,521	\$ 12,419		
Covered-employee payroll	\$ 24,244	\$ 23,310		
Proportionate share of the net pension liability as a percentage of its covered employee payroll	68.14%	53.28%		
Plan fiduciary net position as a percentage of the total pension liability	85%	88%		

### CITY OF WAVERLY SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

### MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST FISCAL YEAR \* (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2016

	2	2015	2	016
City's proportion of the net pension liability	0.36	34687%	0.36	0469%
City's proportionate share of the net pension liability	\$	1,322	\$	1,694
City's covered-employee payroll	\$	930	\$	991
City's proportionate share of the net pension liability as a percentage of its covered employee payroll	1	42.15%	17	70.94%
Plan fiduciary net position as a percentage of the total pension liability		86.27%	8	33.04%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of June 30.

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

# CITY OF WAVERLY, IOWA SCHEDULE OF THE CITY CONTRIBUTIONS IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST TEN YEARS (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2016

0:4.	21	146		2015	,	2014		2013	,	 2012
City Statutorily required contribution	\$	297	\$	289	\$	284	\$	266	\$	273
Contributions in relation to the statutorily required contribution		(297)		(289)		(284)		(266)		(273)
Contribution deficiency (excess)	\$	_	\$	_	\$	<u></u>	\$_		\$	
City's covered employee payroll	\$	3,312	\$	3,236	\$	3,180	\$	3,068	\$	3,383
Contributions as a percentage of covered-employee payroll		8.93%		8.93%		8.93%		8.67%		8.07%
City	2	011	,	2010	:	2009		2008	:	2007
Statutorily required contribution	\$	207	\$	189	\$	177	\$	157	\$	137
Contributions in relation to the statutorily required contribution		(207)		(189)		(177)		(157)		(137)
Contribution deficiency (excess)	\$		\$	-	\$	-	\$		\$	
City's covered employee payroll	\$	2,978	\$	2,842	\$	2,787	\$	2,595	\$	2,383
Contributions as a percentage of covered-employee payroll		6.95%		6.65%		6.35%		6.05%		5.75%
Component Unit		2016		2015		2014		2013		2012
Statutorily required contribution	\$	2,165	\$	1,981	\$	1,929	\$	1,835	\$	1,674
Contributions in relation to the statutorily required contribution		(2,165)		(1,981)		(1,929)		(1,835)		(1,674)
Contribution deficiency (excess)	\$	_	\$		\$_		\$	-	\$	-
Component Unit's covered employee payroll	\$	24,244	\$	23,902	\$	23,310	\$	22,829	\$	22,475
Contributions as a percentage of covered-employee payroll		8.93%		8.3%		8.3%		8.0%		7.5%
Component Unit		2011		2010		2009		2008		2007
Statutorily required contribution	\$	1,367	\$	1,162	\$	1,089	\$	897	\$	733
Contributions in relation to the statutorily required contribution		(1,367)		(1,162)		(1,089)		(897)		(733)
Contribution deficiency (excess)	\$	-	\$		\$		\$	-	\$	-
Component Unit's covered employee payroll	\$	20,550	\$	18,367	\$	18,165	\$	15,572	\$	13,166
Contributions as a percentage of covered-employee payroll		6.7%		6.3%		6.0%		5.8%		5.6%

# CITY OF WAVERLY SCHEDULE OF THE CITY CONTRIBUTIONS MUNICIPAL FIRE AND RETIREMENT SYSTEM OF IOWA LAST TEN YEARS (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2016

	20	16	2	015	20	014	2	013	2	012
Statutorily required contribution	\$	275	\$	287	\$	280	\$	232	\$	215
Contributions in relation to the statutorily required contribution		(275)		(287)		(280)		(232)	_	(215)
Contribution deficiency (excess)	\$	_	\$		\$	-	\$		\$	
City's covered employee payroll	\$	991	\$	945	\$	930	\$	888	\$	868
Contributions as a percentage of covered-employee payroll	2	7.77%		30.41%	3	30.12%	2	26.12%		8.68%
	20	11	2	:010	2	009	2	2008	2	007
Statutorily required contribution	\$	171	\$	137	\$	143	\$	183	\$	189
Contributions in relation to the statutorily required contribution		(171)		(137)		(143)		(183)		(189)
Contribution deficiency (excess)	\$		\$	<u></u>	\$		\$_	-	\$	
City's covered employee payroll	\$	859	\$	806	\$	763	\$	718	\$	681
Contributions as a percentage of covered-employee payroll	1	9.90%	17	7.00%	18	.75%	2	5.48%	2	7.75%

### CITY OF WAVERLY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION LIABILITY FOR THE YEAR ENDED JUNE 30, 2016

### Iowa Public Employees' Retirement System

#### **Changes of Benefit Terms:**

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

#### **Changes of Assumptions**

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

### CITY OF WAVERLY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION LIABILITY FOR THE YEAR ENDED JUNE 30, 2016

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25 percent to 4.00 percent.
- Lowered the inflation assumption from 3.50 percent to 3.25 percent.
- Lowered disability rates for sheriffs and deputies and protection occupation members.

### Municipal Fire & Police Retirement System of Iowa

#### Changes of benefit terms:

There were no significant changes of benefit terms.

### Changes of assumptions:

Effective July 1, 2014, two additional steps were taken to phase in the 1994 Group Annuity Mortality Table for post-retirement mortality. The two additional steps result in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.



JUNE 30, 2016		Special Rev	enue Funds			
	Road Use Tax	Local Option Sales Tax	Sales Tax Increment Fund	Downtown TIF		
Assets		•	<b>*</b> 007 004	e 245 207		
Cash and Cash Equivalents	\$ 854,275	\$ -	\$ 267,001	\$ 315,397		
Receivables (Net, where applicable, of allowance						
for uncollectibles)				_		
Accounts	4	-	_	992		
Taxes	<u>-</u>	_	-	290,000		
Subsequent Year Taxes		_	_			
Special Assessments Notes Receivable	_	_	_	-		
Due from Other Governmental Agencies	91,891	127,063	_	_		
Total Assets	946,166	127,063	267,001	606,389		
Total Assets	0.10,100	.=-,1				
Liabilities						
Accounts Payable	5,446	-	-			
Accrued Wages	16,745	-	-	-		
Due to Other Funds		5,691	_			
Total Liabilities	22,191	5,691	-			
Deferred Inflows of Resources						
Unavailable Revenue - subsequent year taxes	_	-	-	290,000		
Unavailable Revenue - special assessments	-		_	-		
Total Deferred Inflows of Resources	_	-	-	290,000		
Fund Balances (Deficits)						
Nonspendable:						
Notes Receivable	_	-	-	-		
Perpetual Care	-	-	-	-		
Restricted for:	-	-	-			
Tax Increment Financing	-	-	-	316,389		
Road Purposes	923,975	<u>-</u>		-		
Local Option Sales Tax	-	121,372	267,001	-		
Capital Expenditures	-	-	-	-		
Cable TV	-	-	-	-		
Assigned for:	-	-	<del></del>	-		
Capital Improvement	-	-	-	-		
Unassigned		404.000	007.004	246 200		
Total Fund Balances (Deficits)	923,975	121,372	267,001	316,389		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)	\$ 946,166	\$ 127,063	\$ 267,001	\$ 606,389		

Spe	cial Revenue		jec	ject Funds						
	Cable TV	AMVETS Riverbank	Fair/Ball Diamond Project	Re	16th Street econstruction		Band Shelter			
\$	23,006	\$ -	\$ 5,843	\$	9,330	\$	40			
	6,647	-	-		-		-			
	-	- -	-		-		-			
	-	-	265,080		73,224		-			
	29,653	-	 270,923	···	82,554		40			
	165 -	-	<del></del> 		91,530		- -			
	165	38,023	 -		91,530		-			
		38,023	-		-		-			
	- - -	-	265,080 - -		- - -		- - -			
	- -	-	- -		-		-			
	- 29,488	- - -	-		-		-			
	- - -	- (38,023)	 5,843 -		- (8,976)		40			
	29,488	(38,023)	270,923		(8,976)		40			
\$	29,653	\$ -	\$ 270,923	\$	82,554	\$	40			

JUNE 30, 2016	Capital Project Funds								
		Capital							
	lmp	rovement Fund		2nd Ave SW	20th ST NW Culvert				
Assets		Turia							
Cash and Pooled Investments	\$	122,628	\$	_	\$	-			
Receivables (Net, where applicable, of allowance									
for uncollectibles)									
Accounts		_		-		-			
Taxes		-		-		-			
Subsequent Year Taxes		=		-		-			
Special Assessments		_		-		-			
Notes Receivable		-		12,500		_			
Due from Other Governmental Agencies		122,628		12,500					
Total Assets		122,020		12,000					
Liabilities									
Accounts Payable		5,614		-		6,122			
Accrued Wages		-		-		<b>-</b>			
Due to Other Funds		-		3,422		27,533			
Total Liabilities		5,614		3,422		33,655			
Deferred Inflows of Resources									
Unavailable Revenue - subsequent year taxes		-		-		-			
Unavailable Revenue - special assessments						-			
Total Deferred Inflows of Resources		<u> </u>		-					
Fund Balances (Deficits)									
Nonspendable:									
Notes Receivable		-		-		-			
Perpetual Care		-		-		-			
Restricted for:		=		-		-			
Tax Increment Financing		_		-		-			
Road Purposes		-		<u></u>		-			
Local Option Sales Tax		-		-		-			
Capital Expenditures		-		-		-			
Cable TV		-		-		-			
Assigned for:		- 117,014		- 9,078		_			
Capital Improvement		117,014		8,010		(33,655			
Unassigned		117,014		9,078		(33,655			
Total Fund Balances (Deficits)		117,014		3,010		(00,000			
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)	\$	122,628	\$	12,500	\$				

Capital Project Funds							
Hwy 3 Reconstruction		4th St Project	4th St NW Reconstruction	Emergency Demolition Program	Historical Survey		
\$	¥	\$ -	\$ -	\$ -	\$ -		
	_	-	-	-	-		
	-	-	-	-	-		
	-	-	-	-	- -		
	-	-	-	-	_		
	-	-	-		39,935		
	-		-	-	39,935		
	1,403	-	-	-	-		
	5,198	- 29,377	268	72,548	38,050		
	6,601	29,377		72,548	38,050		
	-	- - - -	- - -				
	- -	- -	- -	<u>.</u>	-		
	-	_	-	_	-		
	-	-	-	- -			
	-	-	-	-	-		
	_	-	. <u>-</u>	-	-		
	-	-	-	-	-		
	- - (6,601)	(29,377	- - (268)	- (72,548	1,885 1,885		
	(6,601)	(29,377		(72,548	) 1,885		
\$		\$	\$ -	\$ -	\$ 39,935		

JUNE 30, 2016	Capital Project Funds				
	City		Flood	Public	
	Bridge Projects	Housing Rehab	Home Demolition	Services Facility	
Assets					
Cash and Pooled Investments	\$110,584	\$ 13,907	\$ -	\$ -	
Receivables (Net, where applicable, of allowance					
for uncollectibles)					
Accounts	-	_	-	-	
Taxes	-	-	-	-	
Subsequent Year Taxes	-	-	-	_	
Special Assessments	-	-	_	_	
Notes Receivable	-	_		-	
Due from Other Governmental Agencies  Total Assets	110,584	13,907			
Total Assets	110,304	10,307			
Liabilities					
Accounts Payable	-	-	-	-	
Accrued Wages	-	-	-	-	
Due to Other Funds	_	-	42,108	-	
Total Liabilities			42,108	-	
Deferred Inflows of Resources					
Unavailable Revenue - subsequent year taxes	-	-	-	-	
Unavailable Revenue - special assessments			_		
Total Deferred Inflows of Resources				-	
Fund Balances (Deficits)					
Nonspendable:					
Notes Receivable	-	-	-	-	
Perpetual Care	-	-	-	<del>-</del>	
Restricted for:	-	_	-	-	
Tax Increment Financing	-	-	-	-	
Road Purposes	-	-	-	-	
Local Option Sales Tax	-	-	-	•	
Capital Expenditures	۲	-	-	-	
Cable TV	-	-	-	-	
Assigned for:	440 504	42.007	-	- -	
Capital Improvement	110,584	13,907	(42,108)	<u>-</u>	
Unassigned	110 501	13,907	(42,108)		
Total Fund Balances (Deficits)	110,584	13,807	(42,100)		
Total Liabilities, Deferred Inflows of					

		Capital Project F			
3rd Street Bridge Project	Babcock Woods Trail Reconstruction	Cedar River Parkway	Airport Land Acquisition	Dog Park	2nd St NE
\$ -	\$ -	\$ 288,223	\$ 325,244	\$ - 9	-
_	_	_	-	<u>-</u>	_
-	-	-	-	-	-
-	-	-	-	-	_
-	-	₩.	-	-	-
-	6,250	-	164,672	-	-
	6,250	288,223	489,916	<u> </u>	-
32,769	-	-	-	-	-
			-	- 60	115,008
9,501 42,270	38,789 38,789	_		60	115,008
72,210	0 11				
-	_	-	•	-	-
	-	_			
-	-	-	_	-	-
-	-	-	-	-	-
-		-	-	-	-
-	-	-	-	-	-
-	-	••		-	-
-	-	-	489,916	•	-
-	-	-	-	-	-
-	_	288,223	-	-	-
(42,270)	(32,539)	_		(60)	(115,008)
(42,270)	(32,539)	) 288,223	489,916	(60)	(115,008)
\$	\$ 6,250	\$ 288,223	\$ 489,916	\$ -	\$

	Capital P	roject Funds
	Outdoor Pool Renovation	CDBG Flood Buyouts
Assets	Renovation	Buyouto
Cash and Pooled Investments Receivables (Net, where applicable, of allowance for uncollectibles)	\$ -	- \$ 8,905
Accounts	•	
Taxes	•	_
Subsequent Year Taxes	•	-
Special Assessments	•	-
Notes Receivable		•
Due from Other Governmental Agencies  Total Assets		8,905
Liabilities		
Accounts Payable	•	- -
Accrued Wages	0.40	
Due to Other Funds	9,19 <sup>4</sup> 9,19 <sup>4</sup>	
Total Liabilities	9,192	<u>-</u>
Deferred Inflows of Resources		
Unavailable Revenue - subsequent year taxes		-
Unavailable Revenue - special assessments		-
Total Deferred Inflows of Resources		
Fund Balances (Deficits)		
Nonspendable: Notes Receivable		
Perpetual Care		
Restricted for:		
Tax Increment Financing		
Road Purposes		
Local Option Sales Tax		-
Capital Expenditures		
Cable TV		-
Assigned for:		
Capital Improvement		- 8,905
Unassigned	(9,19	
Total Fund Balances (Deficits)	(9,19	4) 8,905
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)	\$	- \$ 8,905

	Capital Pro	*****									
	Sidewalk Program	İ	South ndustrial Park		Perpetual Care		Governmental Nonmajor Funds				
\$	223,509	\$	780,948	\$	502,381	\$	3,851,221				
	-		-		- -		6,647 992				
	20,133		- -		- -		290,000 20,133 265,080				
	243,642		780,948		502,381		515,535 4,949,608				
	44,617 - - 44,617		-		- - -		187,666 16,745 434,770 639,181				
	- 16,229		-		-	· •••	290,000 16,229 306,229				
	16,229						000,220				
	-		-		502,381		265,080 502,381				
	- - -			- - -		- - -					316,389 923,975 388,373 489,916
,	182,796 - 182,796		780,948 - 780,948		- - - 502,381		29,488 1,519,223 (430,627) 4,004,198				
\$	243,642	\$	780,948	\$	502,381	\$	4,949,608				

### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES **Governmental Nonmajor Funds**

For the Year Ended June 30, 2016

Total total Endod outlo ov, 2010	Special Revenue Funds					
	Road Use Tax	Local Option Sales Tax	Sales Tax Increment Fund	Downtown TIF		
Revenue:	,					
Taxes	\$ -	\$ 908,243	\$ 220,755	\$ 346,242		
Special Assessments	-	-	-	-		
Licenses and Permits	-	-	-	-		
Intergovernmental Revenue	1,213,115	-	-	834		
Charges for Services	_	-	-	-		
Contributions	-	_	-	-		
Rental Income	-	-	-	-		
Interest	702	910	1,310	_		
Miscellaneous	8,466	-	-	-		
Total Revenue	1,222,283	909,153	222,065	347,076		
Total Trois						
Expenditures:						
Public Works	909,240	1,741	-	-		
Culture and Recreation		-	-	-		
Community and Economic Development	-	_	-	20,617		
Capital Projects	-	-	-	_		
Debt Service	-	-	-	_		
Total Expenditures	909,240	1,741	-	20,617		
Excess (deficiency) of revenues over expenditures	313,043	907,412	222,065	326,459		
Other financing sources (uses):						
Proceeds from Sale of Capital Assets	800	_	_	_		
Transfers In	90,000	_	_	_		
Transfers Out	30,000	(899,665)	(203,250)	(93, 168)		
	90,800	(899,665)		······································		
Total other financing sources (uses)	90,000	(099,000)	(200,200)	(95,100)		
Net Change in Fund Balance	403,843	7,747	18,815	233,291		
Fund balances (deficits) - beginning of year	520,132	113,625	_	83,098		
Prior Period Adjustment			248,186			
Fund balances (deficits) -		······································				
beginning of year, as restated	520,132	113,625	248,186	83,098		
	\$ 923,975	\$ 121,372	\$ 267,001	\$ 316,389		
Fund balances (deficits) - end of year	φ 923,913	ψ 121,012	Ψ 201,001	Ψ 010,000		

Spe						
	Cable TV	AMVETS Riverbank		Fair/Ball Diamond Project	16th Street Reconstruction	Band Shelter
\$	_	\$ -	\$	-	\$ -	\$ -
	-	-		-	-	-
	26,096	100,000		_	73,224	-
	- -	100,000		-	70,221	-
	18,261	-		-	-	1,616
	-	~		10,060	-	-
	_	_		-	-	- -
	44,357	100,000		10,060	73,224	1,616
		·				
	_	-		_	-	-
	34,739	-		-	~	-
	-	99,061		2,946	117,200	3,539
	<u> </u>	99,001		2,040	<del>-</del>	-
	34,739	99,061		2,946	117,200	3,539
	9,618	939	,	7,114	(43,976)	(1,923)
	***	-		-	-	-
	-	-		_	35,000	-
	-	-		-	35,000	-
	9,618	939		7,114	(8,976)	(1,923)
	19,870	(38,962)		263,809	- -	1,963 -
	19,870	(38,962)		263,809	_	1,963
\$	29,488	\$ (38,023)	\$	270,923	\$ (8,976)	\$ 40

# CITY OF WAVERLY, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Nonmajor Funds For the Year Ended June 30, 2016

	Capital Project Funds					
	Capital					
		/ement ind	2	nd Ave SW	2	20th ST NW Culvert
Revenue:	ru	na	<del></del>	344		Carvert
Taxes	\$	_	\$	_	\$	<u>.</u>
Special Assessments	*	-	•	-	•	_
Licenses and Permits		-		-		_
Intergovernmental Revenue		286,698		33,957		_
Charges for Services						-
Contributions		-		-		-
Rental Income		_		<del>-</del>		-
Interest		1,317		_		-
Miscellaneous		2,619		-		-
Total Revenue		290,634		33,957		-
Expenditures:						
Public Works		-		-		-
Culture and Recreation		_		-		-
Community and Economic Development		-		-		-
Capital Projects		165,440		315,111		130,808
Debt Service		22,548		-		· -
Total Expenditures		187,988		315,111		130,808
Excess (deficiency) of revenues over expenditures		102,646		(281,154)		(130,808)
Other financing courses (uses):						
Other financing sources (uses): Proceeds from Sale of Capital Assets		_		_		_
Transfers In		50,000		80,000		
Transfers Out		(82,586)		-		-
Total other financing sources (uses)		(32,586)		80,000		-
Total other imaneing sources (4000)		(0.0,000)				
Net Change in Fund Balance		70,060		(201,154)		(130,808)
Fund balances (deficits) - beginning of year		46,954		210,232		97,153
Prior Period Adjustment		-		,		-
Fund balances (deficits) -	***			_ ,		
beginning of year, as restated		46,954		210,232		97,153
Fund balances (deficits) - end of year	\$	117,014	\$	9,078	\$	(33,655)

Capital Project Funds								
Hwy 3 Reconstruction			n St NW De		istorical Survey			
\$	- \$	- \$	- \$	- \$	_			
φ	- ψ 	- <b>4</b>	- Ψ -	- <b>V</b>	-			
	-	-	-	-	_			
	Ħ	-	-	-	39,935			
	_	-	-	-	-			
	-	-	-	_	-			
	-	-	-	-	-			
	M	-	-		39,935			
······	m	-	<u>-</u>	-	39,900			
	-	-	-	-	-			
	-	-	-	-	-			
	6,601	-	268	-	18,868			
	H	-	_	-				
	6,601	_	268	-	18,868			
	(6,601)	-	(268)	-	21,067			
	-	-	-	<del>-</del>	-			
		-	-	-				
	-	_	=	-	-			
	(6,601)	-	(268)	-	21,067			
	-	(29,377)	-	(72,548)	(19,182)			
	_	(29,377)	_	(72,548)	(19,182)			
\$	(6,601) \$	(29,377) \$	(268) \$	(72,548) \$	1,885			

### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Nonmajor Funds

For the Year Ended June 30, 2016

	Capital Project Funds				
	City Bridge Projects	Housing Rehab	Flood Home Demolition	Public Services Facility	
Revenue:					
Taxes	\$ -	\$ -	\$ -	\$ -	
Special Assessments	-	_	-	-	
Licenses and Permits	-	-	-	-	
Intergovernmental Revenue	-	_	-	=	
Charges for Services	-	-	-	-	
Contributions	-	-	-	→	
Rental Income	-	-	_	-	
Interest	-	-	-	-	
Miscellaneous	-	-	_	36,509	
Total Revenue	-		-	36,509	
Expenditures:					
Public Works	-	_	-	~	
Culture and Recreation	-	-	-	-	
Community and Economic Development	-	_	-	-	
Capital Projects	37,397	-	-	490,698	
Debt Service	, <u>-</u>	-	-	-	
Total Expenditures	37,397			490,698	
Excess (deficiency) of revenues over expenditures	(37,397)	_		(454,189)	
Other financing sources (uses):					
Proceeds from Sale of Capital Assets	_	-	-	<b></b>	
Transfers In	20,000	_	-	-	
Transfers Out	_	-	_	-	
Total other financing sources (uses)	20,000	-	-	-	
Net Change in Fund Balance	(17,397)	-	-	(454,189)	
Fund balances (deficits) - beginning of year Prior Period Adjustment	127,981 -	13,907	(42,108)	454,189	
Fund balances (deficits) - beginning of year, as restated	127,981	13,907	(42,108)	454,189	
Fund balances (deficits) - end of year	\$110,584	\$ 13,907	\$ (42,108)	\$ -	

			Ca	apital Project Fu				
	3rd Street Bridge Project	Babcock Woods Trail Reconstruction		Cedar River Parkway	L	rport and uisition	Dog Park	2nd St NE
\$		\$ -	\$	-	\$	_	\$ - \$	-
	<u>.</u>	-		-		-	_	-
	-	40,304		<del>-</del>	1	77,901	-	-
	-	-		-		-	24 200	-
	-	-		-		<del>-</del>	34,380 -	-
	-	_		-		_	~	
	-	40.304				77,901	 34,380	100,286 100,286
	-	40,304				17,901	34,300	100,200
	-	-		-		-	-	-
	-	-		-		-	_	-
	42,270	89,665		73,284	,	156,035	35,835	522,748
_	42,270	89,665		- 73,284		- 156,035	 35,835	522,748
	(42,270)	(49,361)		(73,284)		21,866	 (1,455)	(422,462
	-	27,586		<del>-</del> -		-	-	310,000
	-	27,586				-	 	310,000
	(42,270)	(21,775)		(73,284)		21,866	 (1,455)	(112,462
	(-72,210)	(10,764)		361,507		468,050	1,395	(2,546
		(10,704)					 	(210 (0
	_	(10,764)		361,507		468,050	 1,395	(2,546
\$	(42,27 <u>0)</u>	\$ (32,539)	\$	288,223	\$ 4	489,916	\$ (60) \$	(115,008

# CITY OF WAVERLY, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Nonmajor Funds

For the Year Ended June 30, 2016

	Capital Project Funds				
•	Outdoor	CDBG			
	Pool	Flood			
Davidud	Renovation	Buyouts			
Revenue:	\$ -	\$ -			
Taxes Special Assessments	Ψ -	Ψ -			
Licenses and Permits	•	_			
Intergovernmental Revenue	_	-			
Charges for Services		-			
Contributions	-	-			
Rental Income	-	-			
Interest	-	-			
Miscellaneous	-	-			
Total Revenue	-	_			
Expenditures:					
Public Works	-	-			
Culture and Recreation	<u>.</u>	-			
Community and Economic Development	40.005	-			
Capital Projects	13,895	-			
Debt Service	13,895				
Total Expenditures	13,093				
Excess (deficiency) of revenues over expenditures	(13,895)	-			
Other financing sources (uses):					
Proceeds from Sale of Capital Assets	-	-			
Transfers In	-	-			
Transfers Out	-				
Total other financing sources (uses)	_	_			
Net Change in Fund Balance	(13,895)	-			
Final halanges (deficite) hasinning of year	4,701	8,905			
Fund balances (deficits) - beginning of year Prior Period Adjustment	4,701	0,803			
Fund balances (deficits) -					
beginning of year, as restated	4,701	8,905			
Fund balances (deficits) - end of year	\$ (9,194)	\$ 8,905			

	Capital Proj	Permanent				
	South Sidewalk Industrial Program Park		Perpetual Care	G	Governmental Nonmajor Funds	
			 		4 455 040	
\$		\$ -	\$ -	\$	1,475,240	
	11,304	-	-		11,304	
	-	-	-		26,096	
	-	-	-		1,965,968	
	33,499	-			33,499	
	-	-	5,830		60,087	
	-	-	-		10,060	
	=	6,263	-		10,502	
	-	-	 	,	147,880	
	44,803	6,263	 5,830		3,740,636	
	-	_	-		910,981	
	<del>-</del>	_	_		34,739	
		_	-		20,617	
	296,036	392	-		2,618,097	
		-	_		22,548	
	296,036	392	 -		3,606,982	
,	(251,233)	5,871	5,830		133,654	
	-	-	_		800	
	192,936	_	-		805,522	
	102,000	_	-		(1,278,669)	
	192,936	-	 		(472,347)	
	(58,297)	5,871	5,830		(338,693)	
	241,093	775,077 -	 496,551 -		4,094,705 248,186	
	241,093	775,077	496,551		4,342,891	
\$	182,796	\$ 780,948	\$ 502,381	\$	4,004,198	

### CITY OF WAVERLY, IOWA Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2016

	E	3alance	 			Balance
	Ju	ıly 1, 2015	Additions	 Deductions	Jı	ıne 30, 2016
Electric Utility						
<u>Assets</u>						
Cash in Bank	\$	6,725	\$ 18,116,387	\$ 18,118,129	\$	4,983
Accounts Receivable		1,170,650	14,220,046	14,125,388		1,265,308
Other Receivable		19,679	571,077	568,654		22,102
Total Assets		1,197,054	32,907,510	32,812,171		1,292,393
Liabilities	<u></u>					
Due to Other Governments		1,158,266	32,170,841	32,070,245		1,258,862
Other Payables		38,788	736,669	741,926		33,531
Total Liabilities		1,197,054	 32,907,510	 32,812,171		1,292,393
Warburg-Waverly Wellness (	<u>Center</u>					
Assets						
Cash in Bank		11,173	938,627	 937,028		12,772
Total Assets		11,173	938,627	 937,028		12,772
<u>Liabilities</u>	,					
Due to Other Governments		11,173	938,627	 937,028		12,772
Total Liabilities		11,173	 938,627	 937,028		12,772
Totals						
Assets						
Cash in Bank		17,898	19,055,014	19,055,157		17,755
Accounts Receivable		1,170,650	14,220,046	14,125,388		1,265,308
Other Receivable		19,679	571,077	568,654		22,102
Total Assets		1,208,227	33,846,137	33,749,199		1,305,165
Liabilities		· · · · · · · · · · · · · · · · · · ·		 		
Due to Other Governments		1,169,439	33,109,468	33,007,273		1,271,634
Other Payables		38,788	736,669	741,926		33,531
Total Liabilities	\$	1,208,227	\$ 33,846,137	\$ 33,749,199	\$	1,305,165

### CITY OF WAVERLY STATISTICAL SECTION

This part of the City of Waverly's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Conte	Pages	
Finar	99 – 107	
	These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	
Reve	enue Capacity	108 – 111
	These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	
Debt	112 – 120	
	These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
Dem	ographic and Economic Information	121 - 122
	These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	
Oper	rating Information	123 - 127
	These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual reports for the relevant year.

government provides and the activities it performs.

City of Waverly, Iowa Government-Wide Net Position by Component<sup>1</sup> Last Ten Fiscal Years (accrual basis of accounting)

		Fisca	l Year	
	2007	2008	<u>2009</u>	<u>2010</u>
Governmental Activities				
Net Investment in Capital Assets	\$ 18,880,181	\$ 21,032,486	\$ 23,672,634	\$ 31,003,445
Restricted	907,320	1,901,399	2,056,639	2,240,151
Unrestricted	5,696,327	4,289,177	2,566,051	2,646,083
Total Governmental Activities Net Position	\$ 25,483,828	\$ 27,223,062	\$ 28,295,324	\$ 35,889,679
Business-type Activities  Net Investment in Capital Assets Restricted Unrestricted Total Business-type Activities Net Position	\$ 10,825,782 294,728 1,510,592 \$ 12,631,102	\$ 10,839,282 182,668 1,790,196 \$ 12,812,146	\$ 11,575,601 541,706 711,666 \$ 12,828,973	\$ 11,665,128 474,334 993,468 \$ 13,132,930
Primary Government				
Net Investment in Capital Assets	\$ 29,705,963	\$ 31,871,768	\$ 35,248,235	\$ 42,668,573
Restricted	1,202,048	2,084,067	2,598,345	2,714,485
Unrestricted	7,206,919	6,079,373	3,277,717	3,639,551
Total Primary Government Activities Net Position	\$ 38,114,930	\$ 40,035,208	\$ 41,124,297	\$ 49,022,609

### Notes:

<sup>1)</sup> Accounting standards require that net position be reported in three components in the financial statements: net investment in capital assets, restricted and unrestricted. Net position is considered restricted only when (1) an external party, such as the State of Iowa or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the City.

Ε	^	al	٧e	•	r

		FIS	cai fear		
<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
\$ 38,301,899 2,828,214 2,727,228 \$ 43,857,341	\$ 42,386,586 2,369,707 3,004,997 \$ 47,761,290	\$ 43,321,391 2,699,291 2,503,546 \$ 48,524,228	\$ 45,860,962 2,509,661 976,180 \$ 49,346,803	\$ 44,889,601 2,043,840 149,599 \$ 47,083,040	\$ 45,139,066 2,706,371 1,638,015 \$ 49,483,452
\$ 11,417,580	\$ 11,902,943	\$ 10,591,981 89,468	\$ 10,274,538 88,279	\$ 8,167,297	\$ 10,659,431
475,584 1,127,573 \$ 13,020,737	89,088 1,253,202 \$ 13,245,233	2,366,784 \$ 13,048,233	2,509,368 \$ 12,872,185	4,581,247 \$ 12,748,544	2,915,437 \$ 13,574,868
					<del></del>
\$ 49,719,479	\$ 54,289,529	\$ 53,913,372	\$ 56,135,500	\$ 53,056,894	\$ 55,798,497
3,303,798 3,854,801	2,458,795 4, <u>258,199</u>	2,788,759 4,870,330_	2,597,940 3,485,548	2,043,840 <u>4,730,846</u>	2,706,371 4,553,452
\$ 56,878,078	\$ 61,006,523	\$ 61,572,461	\$ 62,218,988	\$ 59,831,580	\$ 63,058,320

### City of Waverly, lowa Changes in Net Position Last Ten Fiscal Years

# Fiscal Year

Business-type Activities: Charges for services: Water Sewer Solid waste Capital Grants and Contributions Total Business-Type Activities Program Revenues Total Primary Government Program Revenues	Program Revenues (2) Governmental Activities: Charges for Services General Government Public Safety Public Works Community & Economic Development Culture and Recreation Operating Grants and Contributions Capital Grants and Contributions Total Governmental Activities Program Revenues	Expenses Governmental Activities: General Government Public Safety Public Works Health and Social Services Community & Economic Development Culture and Recreation Debt Service Total Governmental Activities Expenses Business-type Activities Watter Sewer Solid waste Total Business-type Activities Expenses Total Primary Government Expenses	
1,065,811 1,423,835 838,647 369,790 3,698,083 \$ 7,561,292	248,926 66,869 94,986 668,242 1,380,110 1,404,076 3,863,209	\$ 636,525 1,594,179 2,583,298 40,492 323,131 2,008,138 629,037 7,814,800 992,197 1,340,567 794,029 3,126,793 10,941,593	2007
1,086,607 1,426,363 913,183 913,185 138,522 3,564,679 \$ 7,548,809	288,618 53,784 76,341 24,002 574,588 2,162,998 803,799 3,984,130	\$ 657,669 1,826,343 3,051,121 371,172 453,463 2,391,710 581,318 9,332,796 1,004,759 1,459,406 917,857 3,382,022 12,714,818	2008
1,030,087 1,397,455 929,328 - 3,356,870 \$ 7,378,070	220,787 40,546 106,013 28,000 615,094 2,562,584 448,176 4,021,200	\$ 722,714 1,842,773 3,525,685 752,457 439,362 2,266,639 533,573 10,083,203 10,083,203 1,015,570 1,371,630 960,872 3,348,072 13,431,275	2009
1,092,557 1,451,773 1,054,942 109,178 3,708,450 \$ 13,168,125	225,423 44,690 85,054 19,231 604,391 1,610,920 6,869,966 9,459,675	\$ 806,618 1,890,848 3,091,315 160,307 1,081,165 2,218,807 410,454 9,659,514 1,046,779 1,449,551 945,847 3,442,177 13,101,691	2010
1,086,039 1,412,172 1,036,883 - 3,535,094 \$ 13,752,155	242,245 69,828 60,305 19,988 626,784 2,044,044 7,153,867 10,217,061	\$ 842,098 2,174,059 2,910,741 185,670 1,024,662 2,322,625 360,531 9,820,386 9,820,386 1,426,007 1,010,520 3,423,945 13,244,331	2011
1,169,370 1,562,986 1,076,238 12,293 3,820,887 \$ 10,276,701	234,040 72,235 54,485 9,941 628,104 1,594,594 3,862,415 6,455,814	\$ 819,187 2,176,921 3,423,797 183,493 1,063,706 2,364,603 374,287 10,405,994 1,045,903 1,045,903 1,056,793 3,493,792 13,899,786	2012
1,195,417 1,573,000 1,073,959 - 3,842,376 \$ 7,338,300	224,984 60,096 82,504 12,347 614,045 1,556,417 945,531 3,495,924	\$ 854,130 2,313,898 3,455,969 159,562 1,122,593 2,308,768 306,030 10,520,950 1,793,911 1,069,970 4,103,102 14,624,052	2013
1,228,012 1,640,186 1,153,726 1,021,924 \$ 7,368,758	241,614 53,708 25,914 12,338 676,297 1,922,408 414,555 3,346,834	\$ 819,124 2,344,143 4,007,339 161,194 1,151,508 2,362,684 194,220 11,040,212 1,357,585 1,700,847 1,197,667 4,256,099 15,296,311	2014
1,236,098 1,643,939 1,271,353 169,235 4,320,625 \$ 8,656,618	268,368 41,530 27,995 20,266 667,345 1,803,342 1,507,147 4,335,993	\$ 964,181 2,187,109 4,063,154 184,325 1,557,169 2,364,058 477,628 11,797,624 1,129,752 1,524,393 1,206,111 3,860,256 15,657,880	2015
1,246,479 1,792,574 1,340,891 269,205 4,649,149 \$ 9,807,157	241,010 42,533 44,526 23,303 638,946 2,159,919 2,007,771 5,158,008	\$ 812,686 2,247,521 5,275,053 64,184 515,249 2,574,145 536,149 12,024,987 1,125,154 1,700,848 1,048,675 3,874,677 15,899,664	2016

Change in Net Position Governmental Activities Business-type Activities Total Primary Government	General Revenues Governmental Activities: Property Taxes Local Option Sales Tax Hotel/Motel Taxes Interest General Intergovernmental Revenues Gain (Loss) on Sale of Assets Miscellaneous Transfers Total Governmental Activities Business-type Activities: Investment Earnings Miscellaneous Transfers Total Business-type Activities Total Business-type Activities	Net (Expense)/Revenue¹ Governmental Activities: Business-type Activities Total Primary Government Net Expense
3,467,317 533,696 \$4,001,013	4,955,605 708,172 144,854 283,245 169,440 910,094 53,029 194,469 7,418,908 103,118 53,757 (194,469) (37,594) 7,381,314	\$(3,951,591) \$(3,380,301)
1,739,234 181,044 \$ 1,920,278	5,269,029 803,943 173,098 193,573 178,926 259,062 75,766 134,503 7,087,900 70,915 61,975 (134,503) (1,613) 7,086,287	\$(5,348,666) 182,657 (5,166,009)
1,072,262 16,827 \$ 1,089,089	5,738,820 815,438 170,557 57,397 190,500 30,326 54,738 76,489 7,134,265 26,338 58,180 (76,489) 8,029 7,142,294	\$(6,062,003) 8,798 (6,053,205)
7,594,355 303,957 \$ 7,898,312	5,854,330 828,529 133,201 53,120 202,440 563,272 119,104 40,198 7,794,194 9,484 68,398 (40,198) 37,684 7,831,878	\$ (199,839) \$ (266,273 66,434
7,967,662 (112,193) \$ 7,855,469	6,010,599 790,374 154,851 55,902 193,778 66,833 298,650 7,570,987 5,881 69,427 (298,650) (223,342) 7,347,645	2011 \$ 396,675 111,149 507,824
3,903,949 224,496 \$ 4,128,445	6,318,501 882,114 153,154 31,481 168,924 21,192 98,233 180,530 7,854,129 4,855 73,076 (180,530) (102,599)	\$ (3,950,180) \$ (3,623,085)
990,098 (179,655) \$ 810,443	6,745,028 871,022 150,172 43,479 153,540 11,186 40,697 8,015,124 8,015,124 8,031 76,040 8,096,195	\$ (7,025,026) (260,726) (7,285,752)
822,575 (176,048) \$ 646,527	7,133,869 896,970 163,599 44,973 173,778 77,764 25,000 8,515,953 7,506 75,521 (25,000) 58,127 8,574,080	\$ (7,693,378) (234,175) (7,927,553)
1,069,752 507,636 \$ 1,577,388	7,000,472 996,545 154,137 34,653 261,712 47,188 57,166 8,531,383 12,624 91,809 (57,166) 47,267 8,578,650	\$ (7,461,631) \$ (7,001,262)
2,152,226 826,330 \$ 2,978,556	7,086,413 1,128,998 175,269 46,697 425,137 96,217 60,474 9,019,205 19,508 92,824 (60,474) 51,858 9,071,063	\$(6,866,979) \$(6,092,507)

### Notes:

<sup>1)</sup> Net (expense)/revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program supports itself with its own fees and grants versus its reliance upon funding from taxes and other general revenues.

City of Waverly, Iowa Tax Revenues By Source Last Ten Fiscal Years (cash basis of accounting)

General Property Tax		•	Tax Increment Financing Taxes		Cable TV Franchise Tax		Hotel - Motel Tax	Total Taxes
\$ 3,962,657	\$	708,172	\$	992,950	\$	52,620	\$ 144,852	\$5,861,251
4,227,819		803,943		1,041,210		49,784	173,098	6,295,854
4,319,975		815,438		1,418,845		46,878	170,557	6,771,693
4,301,441		828,529		1,552,889		49,136	133,201	6,865,196
4,460,164		790,374		1,550,435		50,836	154,851	7,006,660
4,667,731		881,166		1,649,930		51,360	150,148	7,400,335
4,830,132		874,064		1,915,351		51,384	148,736	7,819,667
5,173,802		897,221		2,121,270		57,632	163,599	8,413,524
5,418,739		983,208		1,584,732		50,150	154,137	8,190,966
\$ 5,081,839	\$	908,243	\$	2,050,061	\$	51,810	\$ 175,269	\$8,267,222
28 24%		28.25%		106.46%		-1.54%	21.00%	41.05%
	\$ 3,962,657 4,227,819 4,319,975 4,301,441 4,460,164 4,667,731 4,830,132 5,173,802 5,418,739	Property Tax S \$ 3,962,657 \$ 4,227,819 4,319,975 4,301,441 4,460,164 4,667,731 4,830,132 5,173,802 5,418,739 \$ 5,081,839 \$	Property Tax         Local Option Sales Tax           \$ 3,962,657         \$ 708,172           4,227,819         803,943           4,319,975         815,438           4,301,441         828,529           4,460,164         790,374           4,667,731         881,166           4,830,132         874,064           5,173,802         897,221           5,418,739         983,208           \$ 5,081,839         \$ 908,243	Property Tax         Local Option Sales Tax           \$ 3,962,657         \$ 708,172         \$ 4,227,819         \$ 803,943           4,319,975         815,438         4,301,441         828,529           4,460,164         790,374         4,667,731         881,166           4,830,132         874,064         5,173,802         897,221           5,418,739         983,208         \$ 5,081,839         \$ 908,243	Property Tax         Local Option Sales Tax         Financing Taxes           \$ 3,962,657         \$ 708,172         \$ 992,950           4,227,819         803,943         1,041,210           4,319,975         815,438         1,418,845           4,301,441         828,529         1,552,889           4,460,164         790,374         1,550,435           4,867,731         881,166         1,649,930           4,830,132         874,064         1,915,351           5,173,802         897,221         2,121,270           5,418,739         983,208         1,584,732           \$ 5,081,839         \$ 908,243         \$ 2,050,061	General Property Tax         Local Option Sales Tax         Increment Financing Taxes         Crack Financing Taxes           \$ 3,962,657         \$ 708,172         \$ 992,950         \$ 4,227,819         \$ 803,943         1,041,210           4,319,975         815,438         1,418,845         4,301,441         828,529         1,552,889           4,460,164         790,374         1,550,435         4,667,731         881,166         1,649,930           4,830,132         874,064         1,915,351         5,173,802         897,221         2,121,270           5,418,739         983,208         1,584,732         \$ 5,081,839         \$ 908,243         \$ 2,050,061         \$	General Property Tax         Local Option Sales Tax         Increment Financing Taxes         Cable TV Franchise Tax           \$ 3,962,657         \$ 708,172         \$ 992,950         \$ 52,620           4,227,819         803,943         1,041,210         49,784           4,319,975         815,438         1,418,845         46,878           4,301,441         828,529         1,552,889         49,136           4,460,164         790,374         1,550,435         50,836           4,667,731         881,166         1,649,930         51,360           4,830,132         874,064         1,915,351         51,384           5,173,802         897,221         2,121,270         57,632           5,418,739         983,208         1,584,732         50,150           \$ 5,081,839         \$ 908,243         \$ 2,050,061         \$ 51,810	General Property Tax         Local Option Sales Tax         Increment Financing Taxes         Cable TV Franchise Tax         Hotel Motel Tax           \$ 3,962,657         \$ 708,172         \$ 992,950         \$ 52,620         \$ 144,852           4,227,819         803,943         1,041,210         49,784         173,098           4,319,975         815,438         1,418,845         46,878         170,557           4,301,441         828,529         1,552,889         49,136         133,201           4,460,164         790,374         1,550,435         50,836         154,851           4,667,731         881,166         1,649,930         51,360         150,148           4,830,132         874,064         1,915,351         51,384         148,736           5,173,802         897,221         2,121,270         57,632         163,599           5,418,739         983,208         1,584,732         50,150         154,137           \$ 5,081,839         \$ 908,243         \$ 2,050,061         \$ 51,810         \$ 175,269

City of Waverly, Iowa Fund Balances of Governments Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	 		Fisca	ıl Yea	r	 ·
	2007		2008		2009	<u>2010</u>
General Fund						
Reserved	\$ 65,635	\$	59,122	\$	64,791	\$ 69,998
Unreserved	2,688,512		2,896,720		1,782,381	1,452,931
Nonspendable <sup>2</sup>	1860		-		-	-
Restricted <sup>2</sup>	-		-		-	-
Committed <sup>2</sup>	-		-			-
Assigned <sup>2</sup>	-		-		-	-
Unassigned <sup>2</sup>			_		-	 
Total General Fund	\$ 2,754,147	<u>\$</u>	2,955,842	\$	1,847,172	\$ 1,522,929
All Other Governmental Funds						
Reserved	\$ 511,995	\$	516,770	\$	557,818	\$ 591,774
Unreserved, reported in:						
Special Revenue Funds	1,604,900		1,415,982		1,495,475	1,576,193
Capital Projects Funds	1,898,051		1,165,065		314,939	809,766
Nonspendable <sup>2</sup>	_		-		-	-
Restricted <sup>2</sup>	-		-		-	-
Assigned <sup>2</sup>	-		-		-	-
Unassigned <sup>2</sup>	_					 
Total All Other Governmental Funds <sup>1</sup>	\$ 4,014,946	\$	3,097,817	\$	2,368,232	\$ 2,977,733
Total Governmental Funds						
Reserved	\$ 577,630	\$	575,892	\$	622,609	\$ 661,772
Unreserved, reported in:						
General Fund	2,688,512		2,896,720		1,782,381	1,452,931
Special Revenue Funds	1,604,900		1,415,982		1,495,475	1,576,193
Capital Projects Funds	1,898,051		1,165,065		314,939	809,766
Nonspendable <sup>2</sup>	-		-		-	-
Restricted <sup>2</sup>	-		-		_	-
Committed <sup>2</sup>	-				-	-
Assigned <sup>2</sup>	-		_		-	-
Unassigned <sup>2</sup>	-					 -
Total Governmental Funds	\$ 6,769,093	\$	6,053,659	\$	4,215,404	\$ 4,500,662

The fluctuations in the fund balance result from construction projects in which funds are borrowed in one year and spent in another fiscal year.

The City implemented GASB 54 in fiscal 2011, which changed fund balance classifications for periods beginning after June 15, 2010.

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City of Waverly, Iowa Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

			Fiscal Year					
		2007		2008		2009		<u>2010</u>
Revenues								
Taxes	\$	5,808,631	\$	6,246,070	\$	6,724,815	\$	6,816,060
Licenses and Permits	•	104,771	·	89,096		70,932		76,995
Intergovernmental		2,289,765		2,839,001		3,133,340		8,624,439
Charges for Services		826,422		762,581		753,881		749,174
Fines and Forfeits		43,692		60,519		55,617		57,984
Investment Earnings		281,232		190,953		53,475		49,430
Rental Income		86,141		105,137		130,010		94,636
Special Assessments		14,824		24,624		8,107		13,293
Contributions		19,943		46,245		62,145		53,426
Refunds/Reimbursements		-		-		-		-
Miscellaneous		60,087		75,766		54,738		100,733
Total Revenues	\$	9,535,508	\$	10,439,992	_\$_	11,047,060	\$	16,636,170
Funandituses								
Expenditures		1,505,718		2,527,463		1,865,308		1,967,944
Public Safety Public Works		1,120,069		1,361,664		1,398,593		1,549,928
Health and Social Services		40,492		371,172		752,457		160,307
Culture and Recreation		2,092,858		1,965,203		2,112,607		2,068,757
Community and Economic Development		211,505		424,329		379,384		1,139,355
General Government		708,594		759,889		708,822		750,950
Debt Service		100,004		100,000				
Principal Principal		1,465,223		1,365,468		1,492,422		1,559,972
Interest		608,512		598,918		578,130		421,926
Capital Projects		4,116,09 <u>3</u>		2,671,634		3,837,918		7,365,555
Total Expenditures	\$	11,869,064	\$	12,045,740	\$	13,125,641	\$	16,984,694
Excess (Deficiency) of Revenues								
over (under) Expenditures		(2,333,556)		(1,605,748)		(2,078,581)		(348,524)
Other Financing Sources (Uses)		404.000		4 000 007		4 260 000		680,312
Issuance of Bonds and Notes		124,983		1,093,267		4,360,000		000,312
Premiums on Bonds Issued		-		(500.040)		/4 DOE 000\		(650,000)
Payment of Refunded Bonds				(589,612)		(4,295,000)		
Transfers in		2,439,569		3,836,910		3,383,978		3,852,667 (3,812,469)
Transfers Out		(2,245,100)		(3,709,313)		(3,238,978) 30,326		(3,612,469) 563,272
Sale of Fixed Assets		917,908	_	259,062	<u>.</u>		•	
Total Other Financing Sources (Uses)	_\$_	1,237,360	_\$_	890,314	_\$	240,326		633,782
Net change in fund balances	_\$_	(1,096,196)	\$	(715,434)	_\$_	(1,838,255)	_\$	285,258
Debt service as a percentage of non-capital expenditures <sup>1</sup>		26.75%		20.96%		22.29%		20.60%

	Fiscal Year										
	<u>2011</u>	2012	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>					
\$	6,955,824	\$ 7,351,217	\$ 7,766,222	\$ 8,192,294	\$ 8,151,154	\$ 8,215,412					
	74,274	76,835	77,482	91,315	83,939	87,653					
	9,302,604	5,343,456	2,592,220	2,262,054	3,377,252	4,558,349					
	789,360	782,155	775,303	859,319	842,155	814,866					
	81,432	82,890	70,244	64,414	52,559	54,191					
	53,322	31,481	42,180	43,948	32,623	44,609					
	56,533	56,924	70,947	75,058	120,581	67,106					
	11,746	9,619	6,215	20,944	4,600	11,304					
	86,594	42,529	43,424	145,064	110,751	84,473					
	-	240,984	21,505	<del>-</del>		4044774					
	102,756	98,079	40,697	65,295	22,198	184,174					
\$	17,514,445	<u>\$ 14,116,169</u>	<u>\$ 11,506,439</u>	<u>\$ 11,819,705</u>	\$ 12,797,812	\$ 14,122,137					
	1,944,423	2,062,017	2,390,307	1,968,180	2,096,232	2,329,272					
	1,648,157	2,030,615	1,596,015	1,824,051	1,495,735	1,436,058					
	160,670	158,493	159,562	161,194	184,325	64,184					
	2,280,472	2,208,790	2,104,902	2,254,536	2,355,850	2,462,074					
	1,133,362	1,059,750	1,115,555	1,130,112	1,657,349	489,769					
	727,688	753,230	795,178	815,808	871,927	837,847					
	,	·			0.005.000	2 225 000					
	1,637,393	1,879,524	1,796,882	1,895,000	2,085,000	2,235,000 585,738					
	381,360	413,974	304,063	191,920	490,171	9,591,741					
	8,678,411	5,866,802	2,930,055	3,202,963	9,269,704	\$ 20,031,683					
\$	18,591,936	\$ 16,433,195	\$ 13,192,519	\$ 13,443,764	\$ 20,506,293	<u> </u>					
	(1,077,491)	(2,317,026)	(1,686,080)	(1,624,059)	(7,708,481)	(5,909,546)					
	0 504 040	4,690,000	700,000	83,226	15,804,500	_					
	2,534,318 50,796	1,079	700,000	00,220	767,487	-					
	50,790	(645,000)	(2,135,000)	_		-					
	3,480,232	3,850,901	4,753,789	3,677,611	5,137,112	4,044,527					
	(3,181,582)	(3,670,371)	(4,753,789)	(3,574,023)	(5,079,946)	(3,984,053)					
	(3,101,302)	48,788	25,105	4,170	4,500	800					
\$	2,883,764	\$ 4,275,397	\$ (1,409,895)	\$ 190,984	\$ 16,633,653	\$ 61,274					
Ψ	2,000,70,7	<u> </u>	_ +		<u></u>						
\$	1,806,273	\$ 1,958,371	\$ (3,095,975)	\$ (1,433,075)	\$ 8,925,172	\$ (5,848,272)					
	20,36%	21.71%	20.47%	20.38%	22.92%	24.01%					

#### City of Waverly, lowa Assessed and Taxable Value of Taxable Property ' Last Ten Fiscal Years

	Real P	rope	rty	Util	ities	, 3	To	otal		Total Direct	Total Taxable Value To Total
Fiscal Year	Assessed Value		Taxable Value <sup>2</sup>	Assessed Value	ed Taxable Value		 Assessed Value		Taxable Value	Tax <u>Rate</u>	Assessed Value
2007	\$ 463,670,117	\$	256,420,559	\$ 6,391,451	\$	6,095,819	\$ 470,061,568	\$	262,516,378	\$ 14.699	55.85%
2008	490,500,027		268,565,295	6,910,814		5,536,691	497,410,841		274,101,986	15.071	55.11%
2009	575,400,233		324,797,829	7,911,996		5,527,775	583,312,229		330,325,604	14.781	56.63%
2010	586,382,560		336,384,219	8,780,101		5,527,775	595,162,661		341,911,994	14.340	57.45%
2011	591,931,845		345,447,343	9,051,046		5,764,139	600,982,891		351,211,482	14.504	58.44%
2012	600,246,807		359,088,087	9,218,277		5,874,314	609,465,084		364,962,401	14,604	59.88%
2013	621,511,271		382,297,300	9,330,400		6,096,518	630,841,671		388,393,818	14.254	61.57%
2014	630,243,149		410,744,591	9,122,016		5,939,377	639,365,165		416,683,968	14.247	65.17%
2015	602,476,470		422,655,243	7,091,567		5,850,431	609,568,037		428,505,674	14.149	70.30%
2016	\$605,883,951		\$363,660,524	\$6,669,149		\$5,365,197	\$612,553,100		\$369,025,721	\$ 14.048	60.24%

Source: Bremer County, Iowa; County Auditor

The county reassesses by January 1 for the following fiscal year. The state sets the rollback percentage for the taxable value. For FY 2016 this Notes: percentage is 54.4002%.

¹ Taxable Value does not include the Tax Increment Levy
² Taxable value = (percent rollback \* assessed value) - exemptions (military, homestead, elderly, etc.)
³ Utilities includes Railroads, Utilities, and Gas & Electric

# City of Waverly, Iowa Property Tax Rates- Direct and Overlapping Governments (Per \$1,000 of Taxable Value) Last Ten Fiscal Years Tax Rates

	City of Waverly						Overlapping Rates									
Fiscal Year	General		pecial evenue		Debt ervice	Total Direct	Sh	averly - iell Rock School		remer County	Cor	iwkeye nmunity ollege		Total orlapping	Dir	Total rect and erlapping
2007	\$ 8.850	\$	2.835	\$	3.014	\$ 14.699	\$	12.371	\$	6.337	\$	1.040	\$	19,748	\$	34.447
2008	8.555		3,782		2.734	15.071		12.390		6.520		0.828		19.738		34.809
2009	8.564		3.601		2.616	14.781		12.375		7.098		1.001		20.474		35,255
2010	8.573		3.321		2.446	14.340		12.242		6.630		0.932		19.804		34.144
2011	8.579		3.553		2.371	14.504		13.691		6.114		0.997		20.802		35.306
2012	8.583		3.734		2.286	14.604		14.451		5.698		0.961		21.110		35.714
2013	8.564		3.657		2.033	14.254		14.058		5.616		0.961		20,635		34.889
2014	8.543		3.777		1.927	14,247		15.816		5.609		0.952		22,377		36.624
2015	8.478		3,400		2.271	14,149		15.782		5.881		0.951		22,614		36,763
2016	\$ 8.494	\$	3.187	\$	2.367	\$ 14.048	\$	15.783	\$	5.847	\$	0.951	\$	22.581	\$	36.629

Source: Bremer County Iowa: County Auditor

### City of Waverly, Iowa Principal Taxpayers and Their Assessed Valuations June 30, 2016

		2016			2007						
<u>Taxpayer</u>	Total Assessed Value	Rank	Percentage of Total Assessed Value	Total Assessed Value	Rank	Percentage of Total Assessed Value					
CUNA Mutual Life Insurance	\$ 9,947,140	1	1.62%	\$ 10,490,490	1	2.23%					
Wal-Mart	9,062,890	2	1.48%	2,535,160	10	0.54%					
Birdworks LLC	6,816,100	3	1.11%	6,788,040	3	1.44%					
Nestle Beverage Company	6,702,440	4	1.09%	7,170,360	2	1.53%					
Farmers Co-op Co	5,420,090	5	0.88%	-	-	0.00%					
Farmers WIN Co-op	5,356,147	6	0.87%	-	~	0.00%					
Quest Corp	5,219,764	7	0.85%	-	-	0.00%					
Schneider Milling Inc	4,995,453	8	0.82%	-	-	0.00%					
First National Bank - Waverly	4,820,970	9	0.79%	4,311,150	4	0.92%					
GMT Corp	4,381,230	10	0.72%	3,317,740	6	0.71%					
Terex USA	<u>.</u>	-	0.00%	3,658,890	5	0.78%					
MDM Partnership	-	-	0.00%	3,278,640	7	0.70%					
State Bank & Trust Co	-	-	0.00%	3,205,100	8	0.68%					
Wartburg College	_	-	0.00%	2,953,190	9	0.63%					
Total Principal Taxpayers	62,722,224		10.24%	47,708,760		10.15%					
All Other Taxpayers	549,830,876		89.76%	422,352,808		89.85%					
Total Taxable Valuation	\$ 612,553,100		100.00%	\$ 470,061,568		100,00%					

Source: Bremer County, Iowa: County Treasurer

City of Waverly, Iowa
Property Tax Levies and Collections <sup>1</sup>
Last Ten Fiscal Years

Fiscal Year			Current Tax Collections (2)		Percent of Levy Collected	Collections in Subsequent Years (2)	Total Tax Collec- tions		Percent of Total Tax Collections to Tax Levy	
2007	\$	3,903,182	\$	4,107,509	105,23%	N/A	\$	4,107,509	105.23%	
2008		4,215,820		4,227,818	100.28%	N/A		4,227,818	100.28%	
2009		4,307,395		4,319,975	100,29%	N/A		4,319,975	100.29%	
2010		4,290,422		4,301,445	100.26%	N/A		4,301,445	100.26%	
2011		4,460,591		4,469,070	100.19%	N/A		4,469,070	100.19%	
2012		4,657,939		4,667,731	100.21%	N/A		4,667,731	100.21%	
2013		4,780,652		4,830,133	101.04%	N/A		4,830,133	101.04%	
2014		4,952,345		5,007,343	101.11%	N/A		5,007,343	101.11%	
2015		5,329,955		5,362,269	100.61%	N/A		5,362,269	100.61%	
2016	\$	5,264,349	\$	5,257,108	99.86%	N/A	\$	5,257,108	99.86%	

Source: Bremer County Treasurer, Bremer County, Iowa

<sup>&</sup>lt;sup>1</sup> GAAP Basis

<sup>&</sup>lt;sup>2</sup> Collected totals for each fiscal year include delinquent and current property taxes. The Bremer County Treasurer's Office does not record for which year delinquent payments are made therefore delinquent collections are included in year collected.

#### City of Waverly, Iowa Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Government	al Activities	Busii	ness-Type Activ	ritles			
Fiscal Year	General Obligation Bonds	Notes Payable	General Obligation Bonds	Ilgation Revenue		Total Primary Government	Percentage of Personal Income <sup>2</sup>	Per Capita ¹
2007	\$ 13,894,612	\$ 292,763	\$ 950,388	\$ 1,975,000	\$ -	\$ 17,112,763	10.44%	\$ 1,908
2008	13,048,267	238,158	1,636,733	1,535,000	-	16,458,158	7.94%	1,835
2009	11,656,017	182,156	1,373,983	1,245,000	-	14,457,156	6.95%	1,612
2010	10,138,636	157,159	1,106,364	940,000	-	12,342,159	5.44%	1,376
2011	10,980,000	184,900	885,000	630,000	-	12,679,900	5.20%	1,284
2012	13,250,000	46,268	655,000	305,000	-	14,256,268	5.85%	1,444
2013	10,530,000	22,193	2,675,000	175,000	-	13,402,193	5.50%	1,326
2014	8,125,000	66,206	2,755,000	45,000	207,655	11,198,861	4.28%	1,108
2015	21,657,406	193,602	2,385,000	3,705,000	157,655	28,098,663	10.73%	2,780
2016	\$ 19,430,000	\$ 145,490	\$ 2,005,000	\$ 3,390,000	\$ 372,711	\$ 25,343,201	8,68%	\$ 2,508

Population data used was the estimated census from the year 2014 of 10,106.
See the Scendule of Demographic and Economic Statistics on page 109 for personal income data.

City of Waverly Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds		Less: Amounts Available in Debt Service Fund		Total	Percentage of Estimated Actual <sup>1</sup> Taxable Value of Property	Per Capita²	
2007	\$	14,845,000	\$	55,356	\$ 14,789,644	5.63%	\$	1,649
2008		14,685,000		32,626	14,652,374	5.35%		1,634
2009		13,030,000		91,817	12,938,183	3.92%		1,443
2010		11,245,000		101,396	11,143,604	3.26%		1,243
2011		11,865,000		72,430	11,792,570	3.36%		1,194
2012		13,905,000		2,168,236	11,736,764	3.22%		1,189
2013		13,205,000		467,780	12,737,220	3.28%		1,269
2014		10,880,000		86,345	10,793,655	2.59%		1,072
2015		24,050,000		87,198	23,962,802	5.59%		2,371
2016	\$	21,435,000	\$	-	\$ 21,435,000	5.00%	\$	2,121

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>1</sup> See the Table of Assessed Values and Taxable Value of Taxable Property for property value data. <sup>2</sup> Population data used was the estimated census from the year 2014 of 10,106.

#### City of Waverly, lowa Computation of Direct and Overlapping Debt<sup>3</sup> June 30, 2016

Name of Governmental Unit		 GO Debt Outstanding	Percentage <sup>4</sup> Applicable to City	Amount Applicable to City
Direct:	City of Waverly	\$ 21,435,000	100%	\$ 21,435,000
Overlapp	<del>-</del>		400/	074.400
	Bremer County <sup>1</sup> Waverly-Shell Rock School District <sup>2</sup>	 2,080,000 12,330,000	18% 44%	374,400 5,425,200
Total Ove	erlapping Debt	 14,410,000		5,799,600
Total Dire	ect and Overlapping Debt	\$ 35,845,000		\$ 27,234,600

#### Sources:

- 3 For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using assessed property values.
- 4 Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the City's boundaries and dividing it by each unit's total assessed value.

<sup>&</sup>lt;sup>1</sup> County Auditor, Bremer County, Iowa

<sup>&</sup>lt;sup>2</sup> Waverly-Shell Rock School District

#### City of Waverly Legal Debt Margin Information Last Ten Fiscal Years

	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
Debt Limit Total Net Debt Applicable to Limit	\$ 25,194,381 15,082,395	\$ 26,574,137 14,890,532		\$ 29,758,133 11,300,763
Legal Debt Margin	\$ 10,111,986	\$ 11,683,605	\$ 16,045,272	\$ 18,457,370
Total Net Debt Applicable to the Limit				
as a percentage of debt limit	59.86%	56.039	44.99%	37.98%
Legal Debt Margin Calculation for Fiscal	Year 2016			
Assessed Value	<u> </u>			
Real and Personal Property Within the City			\$ 672,031,345	
DEBT LIMIT - 5% of ESTIMATED VALU	IATION		33,601,567	
Amount of Debt Applicable to Limit	<del></del>	25 242 20	1	
Total Debt and Long-Term Notes Payable Less:		25,343,20	l	
Revenue Bonds:				
Sewer Revenue Bonds		1,835,000		
Water Revenue Bonds Solid Waste Notes		1,555,000 372,71		
Golf Course Notes		145,490		
Amount Available for Repayment of General Obligation Debt		programme and the second secon		
Debt Applicable to Debt Limit			21,435,000	
Legal Debt Margin			\$ 12,166,567	

Notes: Under Title IX, Subtitle 2, Chapter 358C, paragraph 16 of the Iowa State Code, the City's debt limit should not exceed 5% of the estimated value of the taxable property within that district.

<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
\$ 30,049,145 11,977,470	\$ 30,473,254 11,802,800	\$ 31,542,084 12,759,413	\$ 31,968,258 10,793,655	\$ 32,971,505 23,955,208	\$ 33,601,567 21,435,000
\$ 18,071,675	\$ 18,670,454	\$ 18,782,671	\$ 21,174,603	\$ 9,016,297	\$ 12,166,567
39.86%	38.73%	40.45%	33.76%	72.65%	63.79%

#### City of Waverly, Iowa Water Revenue Bond Coverage Last Ten Fiscal Years <sup>1</sup>

Fiscal Year			Operating Operating		Am In	reciation & nortization cluded in xpenses	Av	t Revenue ailable for bt Service	Payments On Principal	
2007	\$	1,065,811	\$	939,067	\$	254,098	\$	126,744	\$	255,000
2008	'	1,086,607		958,476		259,751		128,131		260,000
2009		1,030,087		959,049		260,422		71,038		257,750
2010		1,092,557		999,372		268,853		93,185		272,619
2011		1,086,039		948,144		263,983		137,895		271,364
2012		1,169,370		1,015,071		263,293		154,299		280,000
2013		1,195,417		1,197,792		283,418		(2,375)		260,862
2014		1,228,012		1,326,703		305,013		(98,691)		262,931
2015		1,236,098		1,076,601		306,766		159,497		357,931
2016	\$	1,246,479	\$	1,071,839	\$	306,376	\$	174,640	\$	370,000

<sup>&</sup>lt;sup>1</sup> GAAP Basis

Payments For Interest			Total bt Service ayments	Coverage	A F Sei	Revenue vailable or Debt rvice Plus preciation	Coverage Without Depreciation
\$	53,130	\$	308,130	0.41	\$	380,842	1.24
•	46,283	'	306,283	0.42		387,882	1.27
	56,521		314,271	0.23		331,460	1.05
	47,407		320,026	0.29		362,038	1.13
	39,274		310,638	0.44		401,878	1.29
	30,832		310,832	0.50		417,592	1.34
	41,429		302,291	(0.01)		281,043	0.93
	30,882		293,813	(0.34)		206,322	0.70
	51,721		409,652	0.39		466,263	1.14
\$	53,761	\$	423,761	0.41	\$	481,016	1,14

### City of Waverly, Iowa Sewer Revenue Bond Coverage Last Ten Fiscal Years<sup>1</sup>

Fiscal Year	Net Direct Amortization & Operating Operating Included in Revenue Expense Expenses		Net Revenue Available For Debt Service		Payments On Principal		Payments For Interest			
2007	\$ 1,423,835	\$	1,249,868	\$ 442,856	\$	173,967	\$	265,000	\$	90,699
2008	1,426,363		1,379,356	455,447		47,007		280,000		80,050
2009	1,397,455		1,317,802	448,663		79,653		295,000		53,828
2010	1,451,773		1,406,774	471,271		44,999		300,000		42,777
2011	1,412,172		1,394,145	481,193		18,027		260,000		31,862
2012	1,562,986		1,369,322	452,542		193,664		275,000		21,774
2013	1,573,000		1,756,675	489,997		(183,675)		294,138		37,236
2014	1,640,186		1,676,045	523,946		(35,859)		297,069		24,802
2015	1,643,939		1,470,986	524,675		172,953		212,069		44,238
2016	\$ 1,792,574	\$	1,623,141	\$ 526,562	\$	169,433	\$	325,000	\$	80,548

Notes

GAAP Basis

 Total bt Service ayments	Coverage	A I Se	t Revenue available For Debt ervice Plus epreciation	Coverage Without Depreciation
\$ 355,699	0.49	\$	616,823	1.73
360,050	0.13		502,454	1.40
348,828	0.23		528,316	1.51
342,777	0.13		516,270	1,51
291,862	0.06		499,220	1.71
296,774	0.65		646,206	2.18
331,374	(0.55)		306,322	0.92
321,871	(0.11)		488,087	1.52
256,307	0.67		697,628	2.72
\$ 405,548	0.42	\$	695,995	1.72

### City of Waverly, Iowa Demographic and Economic Statistics <sup>1</sup> Selected Years

Fiscal <u>Year</u>	Population	Total Personal Income²	Pe	Per Capita ersonal ncome	Median Age		Educational Attainment Bachelor's Degree or Higher		hool ollment	Unemployment Rate	t 
1970	7,205	\$ 21,334,005	\$	2,961	25.2		n/a		2,582	3.80%	
1980	8,444	60,644,808		7,182	27.4		n/a		2,282	4.60%	
1990	8,539	101,972,738		11,942	32,5		n/a		2,120	4.20%	
2000	8,968	163,979,880		18,285	34.1		1,618		1,944	2.40%	
2010	9,874	243,670,572		24,678	34.1		3,545		1,969	4.00%	
2014	10,070	261,890,490		26,007	33.1		3,595		2,211	3.70%	
2015	10,106	291,820,856		28,876	34.1		3,800		2,233	3.00%	(8)
2016	10,106 (3)	\$ 282,462,700	\$	27,950 (4)	34.0	(5)	3,800	(6)	2,188 (7)	3.50%	

Sources: U.S. Census Bureau

- 1. Accurate statistical figures are only available every ten years.
- 2. Computation of per capita personal income multiplied by population.
- 3. Population 2016 estimate from quickfacts.census.gov
- 4. Taken from quickfacts.census.gov
- 5. Estimate from census.gov
- 6. Estimate from census.gov
- 7. WSR school enrollment for 15-16
- 8. Waverly Economic Development

#### City of Waverly, Iowa Principal Employers Current Year <sup>1</sup>

2016

Employer _	Employees	Rank	Percentage of Total City Employment
CUNA Mutual Life Insurance	575	1	7.14%
Wartburg College	572	2	7.11%
Waverly Health Center	440	3	5.47%
Waverly Shell Rock Schools	375	4	4.66%
GMT Corporation	348	5	4.32%
Nestle USA, Beverage Division	285	6	3.54%
Bartels Lutheran Home	259	7	3.22%
Walmart	215	8	2,67%
Bremer County	190	9	2.36%
TDS Automation	128	10	1.59%
Total Employees of Principal Employers	3,387		42.07%
Other Employees	4,663		57.93%
Adjusted Labor Force <sup>2</sup>	8,050		100.00%

#### Source:

Waverly Chamber of Commerce Waverly Laborshed Analysis

- 1 Comparative data is not currently available.
- <sup>2</sup> Includes full-time and part-time employees based on <u>www.usa.com</u>.

#### City of Waverly, Iowa Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function										
General Government	11	11	11	11	14.5	13,5	13.5	13.5	13	13
Library	10	10	10	10	10.5	10,5	10.5	10.5	11	11
Public Safety										
Police										
Officers	16	16	16	16	16	16	16	16	16	16
Secretaries	1	1	1	1	1	1	1	1	1	1
Fire										
Firefighters and Officers	1	1	1	1	8	8	8	8	8	8
Volunteers	36	36	36	36	29	29	29	29	29	29
Highways and Streets										
Public Works Admin/Engineering	6	4.75	4.75	4.75	4.75	6	6	6	6	6
Zoning/Economic	0	3	3	3	3	3	3	4	5	5
Equipment Maintenance	2	2	2	2	2	2	2	2	2	2
Street Maintenance	7	7	7	7	7	7	7	7	7	7
Building Inspection 1	0	0	0	0	0	0	0	0	0	0
Sanitation	8.5	8.5	8.5	8.5	8.5	8.5	8.5	8.5	8.5	8,5
Culture and Recreation <sup>2</sup>	23	20	17	17	18	18	18	18	18	18
Water	3.5	3.5	3,5	3.5	3.5	3,5	3.5	3.5	3.5	3,5
Sewer	6	6	6	6	5.5	5.5	5.5	5.5	3,5	3.5
	131	129,75	126.75	126,75	131.25	131.5	131.5	132.5	131.5	131.5

Source: City of Waverly Accounting Department

<sup>&</sup>lt;sup>1</sup> In 2005 the building inspection responsibilities was moved to Bremer County.

#### City of Waverly, Iowa Operating Indicators by Function Last Ten Fiscal Years

Fiscal	Year
--------	------

		1 15001	1 Gui				
	2007	2008	2009	2010			
Function							
Police							
Physical Arrests	555	691	556	490			
Parking Violations	840	1,037	937	850			
Traffic Violations	1,021	1,516	1,155	1,152			
Fire							
Number of Calls Answered	131	135	127	120			
Highways and Streets							
Street Maintenance (Blocks)	100	120	103	112			
Street Reconstruction (Blocks)	2.85	7	9	0			
Building Permits							
Number	404	357	402	414			
Value	\$ 55,475,429	\$ 12,722,997	\$ 21,983,939	\$ 37,596,455			
Permit Fees	\$ 147,000	\$ 70,269	\$ 103,873	\$ 35,259			
Sanitation							
Solid Waste Collected (tons)	4,143	4,532	4,186	3,939			
Recyclables Collected (pounds)	1,836,893	1,892,803	1,954,793	1,816,441			
Water							
Water Pumped (in thousands of gallons)	333,907	352,075	367,679	356,739			
Water Billed (in thousands of gallons)	271,203	268,325	257,857	242,962			
Percent Accountable	81%	76%	70%	68%			

Source: Annual reports from each department.

Fiscal Year

FISCAL YEAR									
 2011		2012		2013		2014		2015	2016
456		324		299		340		504	623
881		570		599		728		528	548
1,174		1,175		950		847		818	754
118		110		<b>1</b> 11		76		112	106
92		92		97		95		95	106
22		0		36		10		10	6
455		432		423		388		422	440
\$ 16,635,779	\$	20,192,166	\$	19,816,016	\$	15,692,981	\$	35,672,014	\$ 27,773,351
\$ 89,506	\$	94,305	\$	111,018	\$	139,127	\$	139,265	\$ 126,235
4,111		3,910		3,653		3,910		3,995	4,239
1,974,000		1,911,020		1,956,116		1,840,308		1,397,998	2,276,000
327,325		329,465		328,942		327,477		375,445	352,702
273,135		259,173		266,859		270,427		260,622	254,403
83%		79%		81%		83%		69%	72%

## City of Waverly, Iowa Capital Asset Statistics by Functiom Last Ten Fiscal Years

		Fisc		
<b>.</b>	2007	2008	2009	2010
Function Police:				
Stations	1	1	1	1
Patrol Units Fire Stations	8 1	8	8 1	8 1
rile Stations	ı	ı	ı	1
Sanitation	_			
Collection Trucks Recycling Trucks	3 1	4 1	4 1	4 1
Highways and Streets	1	,	ľ	,
Streets City Maintained (miles)	67	67	67	67
State Highway (miles)	-	-	-	-
Culture and Recreation				
Parks Acreage Parks	120 24	120 24	120 24	120 24
Miles of Recreational Trails	10	12	14	14
Swimming Pools	1	1	1	1
Libraries Community Centers	1 1	1 1	1 1	1 1
Airports	1	1	1	1
Golf Courses	2	2	2	2
Boat Ramps Boat Docks	2 1	2 1	2 1	2 1
Skate Parks	1	1	1	1
Cemetery				
Cemeteries (acres)	47	47	47	47
Water				
Water Mains (miles)	66	68	68	68
Number of Service Connections	3,447	3,527	3,476	3,477
Daily Ave. Consumption in Gallons	914,814	961,750	1,012,819	977,367
Fire Hydrants	640	660	660	660
Maximum Daily Capacity (thousands of gallons)	7,000,000	7,000,000	7,000,000	7,000,000
Sewer				
Sanitary Sewers (miles)	62	62	62	62
Number of Treatment Plants	1	1	1	1
Number of Service Connections	3,397	3,468	3,427	3,423
Daily Ave. Treatments in Gallons	1,029,500	1,829,100	1,174,000	1,076,884
Maximum Daily Capacity (thousands of gallons)	2,330,000	2,330,000	2,330,000	2,330,000

Source: Annual reports from each department.

		Fiscal	Year		
2011	2012	2013	2014	2015	2016
1 8 1	1 8 1	1 8 1	1 8 1	1 8 1	1 8 1
4 1	4	4 1	<b>4</b> 1	4	4 1
67 7	67 7	67 7	67 7	67 7	67 7
140 25 15 1 1 1 2 2 1	140 25 15 1 1 1 2 2 1	140 25 15 1 1 1 2 2	140 25 15 1 1 1 1 2 2	140 25 15 1 1 1 2 2 1	146 25 15 1 1 1 2 2
47	47	47	47	47	47
73	73	73	74	71	74
3,518	3,539	3,591	3,664	3,674	3,966
909,236	932,625	996,948	1,059,384	1,028,616	966,307
679	679	679	690	690	692
7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
62	62	62	63	61	63
1	1	1	1	1	1
3,461	3,477	3,527	3,595	3,620	3,912
1,370,000	942,167	1,240,333	1,202,904	1,102,000	1,020,000
2,330,000	2,330,000	2,330,000	2,330,000	2,330,000	2,330,000

### CITY OF WAVERLY, IOWA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CASH BASIS) For the Year Ended June 30, 2016

Federal Grantor Pass-Through Grantor/Program Title	Federal CFDA Number	Grant Number		Federal Expenditures	
Direct: U.S. Department of Transportation:					
Airport Improvement Program	20.106	3-19-0096-006-2015 3-19-0096-007-2016	\$ 1,023,348 164,672	\$ 1,188,020	
Indirect:					
U.S. Department of Transportation  Passed through the Iowa Department of Transportation	nsportation:				
Highway Planning and Construction	20.205	STP-U-8190(631)70-09		106,544	
U.S. Department of Housing and Urban Develor Passed through the Iowa Department of Ed		relopment			
Community Development Block Grant	14.228	08-DRI106-203		18,868	
Total expenditures of federal awards					

Note 1 - Basis of Presentation - The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Waverly, lowa under programs of the federal government for the year ended June 30, 2016. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Waverly, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Waverly.

Note 2 - Summary of Significant Accounting Policies - Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City of Waverly has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

### CITY OF WAVERLY, IOWA Schedule of Findings and Questioned Costs For the Year Ended June 30, 2016

#### Part I: Summary of the Independent Auditors' Results

- (a) Unmodified opinions were issued on the financial statements.
- (b) A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) An unmodified opinion was issued on compliance with requirements applicable to each major program.
- (e) The audit disclosed no audit findings which were required to be reported in accordance with the Uniform Guidance.
- (f) The major program was as follows: 20.106 Airport Improvement Program
- (g) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (h) The City of Waverly did not qualify as a low-risk auditee.

#### Part II: Findings Related to the Financial Statements

#### Instances of Non-Compliance:

No matters were noted.

There were no prior year audit findings.

#### Material Weakness:

#### 2016-001 Financial Reporting

<u>Condition and Criteria</u> – During the audit, we identified material amounts of receivables, payables and capital asset additions not recorded in the City's financial statements. Adjustments were subsequently made by the City to properly include these amounts in the financial statements.

<u>Effect</u> – Because of insufficient review procedures, the financial accounting is susceptible to an increased risk of errors and omissions.

<u>Cause</u> – With limited number of personnel and time constraints, review of all financial accounting activities is not feasible.

<u>Recommendation</u> – The City should implement procedures to ensure all receivables, payables and capital asset additions are identified and included in the City's financial statements.

<u>Views of Responsible Officials</u> – We will double check these in the future to avoid missing any receivables, payables or capital asset transactions.

### CITY OF WAVERLY, IOWA Schedule of Findings and Questioned Costs For the Year Ended June 30, 2016

#### Part III: Findings Related to Federal Awards

#### Instances of Non-Compliance:

No matters were noted.

#### Material Weakness:

No matters were noted.

#### Part IV: Other Findings Related to Required Statutory Reporting

IV-A-16 - <u>Certified Budget</u> – Disbursements during the year ended June 30, 2016 exceeded the amounts budgeted in the Health and Social Services, Culture and Recreation and business type/enterprises function.

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- IV-B-16 Questionable Expenditures We noted no questionable expenditures during our audit.
- IV-C-16 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- IV-D-16 <u>Business Transactions</u> No business transactions between the City and City officials or employees are as follows.
- IV-E-16 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. However, we recommend that the amount of coverage be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-16 Council Minutes We noted no transactions requiring approval which had not been approved by the Council.
- IV-G-16 <u>Cash and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- IV-H-16 Revenue Bonds No violations of revenue bond resolutions were noted.
- IV-I-16 <u>Urban Renewal Annual Report</u> The urban renewal annual report was property approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

### CITY OF WAVERLY, IOWA Schedule of Prior Findings and Questioned Costs For the Year Ended June 30, 2016

#### Part V: Prior Year Audit Findings - Year Ended June 30, 2015

#### 2015-001 - Financial Reporting

<u>Condition and Criteria</u> – During the audit, we identified material amounts of receivables, payables and capital asset additions not recorded in the City's financial statements. Adjustments were subsequently made by the City to properly include and these amounts in the financial statements.

<u>Effect</u> – Because of insufficient review procedures, the financial accounting is susceptible to an increased risk of errors and omissions.

<u>Cause</u> – With limited number of personnel and time constraints, review of all financial accounting activities is not feasible.

<u>Recommendation</u> — The City should implement procedures to ensure all receivables, payables and capital asset additions are identified and included in the City's financial statements.

<u>Current Status</u> – The recommendation is still in process. The City continues to look at its processes in order to make sure all amounts and adjustments are properly recorded.



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### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Honorable Members of the City Council City of Waverly, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the CITY OF WAVERLY, IOWA as of and for the year ended June 30, 2016 and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 27, 2016. Our report includes a reference to other auditors who audited the financial statements of Waverly Health Center and Waverly Light and Power, as described in our report on the City of Waverly's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Waverly's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Waverly's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Waverly's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2016-001 that we consider to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Waverly's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2016 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### City of Waverly's Response to Findings

The City of Waverly's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Waverly's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This purpose of this is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit.

If you have any questions concerning the above matters, we would be pleased to discuss them with you at your convenience.

Williams & Lapany, P.C.
Certified Public Accountants

Le Mars, Iowa December 27, 2016



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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Honorable Members of the City Council Waverly, Iowa

#### Report on Compliance for Each Major Federal Program

We have audited the City of the City of Waverly, lowa's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City of Waverly, lowa's major federal program for the year ended June 30, 2016. City of Waverly, lowa's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. The City of Waverly's basic financial statements include the operations of Waverly Light and Power and Waverly Health Center which received no federal awards. Our audit, described below, did not include the operations of Waverly Light and Power and Waverly Health Center because these financial statements were audited by other auditors.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City of Waverly, lowa's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Waverly, lowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Waverly, lowa's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City of Waverly, Iowa, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal program for the year ended June 30, 2016.

#### Report on Internal Control over Compliance

Management of the City of Waverly, lowa, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Waverly, lowa's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Waverly, lowa's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

William & Lagrany, f.C.
Certified Public Accountants

Le Mars, Iowa December 27, 2016



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#### City of Waverly, Iowa Corrective Action Plan June 30, 2016

The City of Waverly, Iowa respectfully submits the following corrective action plan for the year ended June 30, 2016.

The audit was performed by Williams & Company, P.C., 21 1<sup>st</sup> Avenue NW, Le Mars, Iowa, for the fiscal year ended June 30, 2016.

The finding from the June 30, 2016 Schedule of Findings and Questioned Costs is discussed below. The finding is numbered consistently with the number assigned in the schedule.

#### MATERIAL WEAKNESS:

2016-001 Condition and Criteria – During the audit, we identified material adjustments required to be made to the City's financial statements. Adjustments were made by the City to properly include these changes to the financial statements. A similar condition was noted in the prior audit.

<u>Effect</u> – Expenses/Expenditures/Revenues may not be properly reported and/or balance sheet amounts maybe misstated.

<u>Cause</u> – Due to the limited number of employees, the City does not have sufficient controls in place to ensure that all entries are properly recorded and that all other applicable adjustments are made.

<u>Recommendation</u> – The City should implement procedures to ensure all entries are identified and included in the City's financial statements and that any required adjustments are made.

Response – We will double check the financial statements in the future and all supporting schedules to verify that all adjustments are made properly and a review process to ensure statements are fairly presented. The City will attempt to implement these processes for the 2017 annual report.

If involved agencies have any questions regarding this plan, please call James W. Bronner at 319-352-5772.

Sincerely yours,

ames W. Bronner, City Administrator